

## **DEBT LINE**

# Off Prints

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## THE ROLE AND USE OF REPOSITORIES FOR MUNICIPAL SECURITIES DISCLOSURE

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Investors and market watchers depend upon full and timely disclosure of the underlying conditions of public and private debt. In public markets, disclosure through official statements and regular reporting reduces the risk of poor investments.

Information repositories provide an integral link in the disclosure process for municipal securities. Their role is to assist with the dissemination of information as a means to enhance the accuracy and timeliness of disclosure to investors in municipal securities. Issuers should be especially mindful of the presence of these repositories in light of the Securities and Exchange Commission's (SEC) requirements for continuing disclosure.

This article discusses the role of repositories in the disclosure process and provides a practical guide for users of these repositories.

#### **Role of Repositories**

SEC Rule 15c2-12, "Municipal Securities Disclosure", promulgated under Section 12(c)(2) of the Securities Exchange Act of 1934, was adopted in 1989 to provide primary disclosure in the municipal securities market. In general, the rule requires an underwriter, for offerings in excess of \$1 million, to obtain, review, and distribute to investors copies of the issuer's disclosure document or official statement. Under Rule 15c2-12, as adopted in 1989, "nationally recognized municipal securities information repositories" (NRMSIRs) essentially serve the function of disseminators of official statements on behalf of underwriters.

Rule 15c2-12 was amended in 1994 to include certain continuing disclosure requirements. An underwriter subject to the Rule may not purchase or sell municipal securities unless the issuer of those securities, or an obligated person for whom financial or operating data is presented in the final official statement, has undertaken in a written agreement to make certain ongoing financial and operating information available to bondholders at least annually. These amendments led to the NRMSIRs playing an ex-

panded role in the collection and dissemination of secondary market information. The information is filed with each NRMSIR and with the appropriate "state information depository" (SID), if any.

The 1994 amendments to the Rule also require that notice be filed with each NRMSIR or the Municipal Securities Rulemaking Board (MSRB) and the appropriate SID if any of eleven enumerated events occurs subsequent to the issuance of any bond covered by the Rule. Notification of these events is dependent upon whether they are found to be "material," that is, judged by a reasonable person to be significant enough to affect the pricing or value of any associated debt. The eleven enumerated events are:

- (1) Principal and interest payment delinquencies;
- (2) Non-payment related defaults;
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) Substitution of credit or liquidity providers, or their failure to perform;
- (6) Adverse tax opinions or events affecting the taxexempt status of the security;
- (7) Modifications to rights of securities holders;
- (8) Bond calls;
- (9) Defeasances;
- (10) Release, substitution, or sale of property securing repayment of the securities;
- (11) Rating changes.

In addition, the Rule requires that a notice be sent to each NRMSIR or to the MSRB and the appropriate SID in the event of a failure by any person to provide the required annual financial information on or before the due date specified in the written continuing disclosure agreement.

NRMSIRs and SIDs receive official statements, audited financial statements, and material event notices from an issuer or its agents. The MSRB receives event notices only. The information, in turn, is disseminated to interested parties when requested.

#### Who are the Repositories

To become a NRMSIR, a company must apply to the SEC and meet certain criteria. According to SEC Release No. 34-34961, "Municipal Securities Disclosure", in determining whether a particular entity is a NRMSIR, the SEC considers, among other things, whether the repository:

- (1) Is national in scope;
- (2) Maintains current, accurate information about municipal offerings in the form of official statements, and annual financial information, notices of material events, and notices of a failure to provide annual financial information undertaken to be provided in accordance with Rule 15c2-12;
- (3) Has effective retrieval and dissemination systems;
- (4) Places no limits on the persons from which it will accept official statements, and annual financial information, notices of material events, and notices of a failure to provide annual financial information undertaken to be provided in accordance with Rule 15c2-12;
- (5) Provides access to the documents deposited with it to anyone willing and able to pay the applicable fees; and
- (6) Charges reasonable fees.

The Release goes on to say that state-based repositories are in a special relationship with filers of disclosure information to provide for convenient and efficient dissemination. The SEC, therefore, encouraged states to develop state-based repositories. The Release declared that an appropriate SID would be a repository operated or designated by the state that receives information from all issuers within the state and makes this information available

promptly to the public on a contemporaneous basis. A state may designate a SID through legislative or executive action.

#### Accessing NRMSIRs and SIDs

The various repositories all collect the same information – NRMSIRs and SIDs collect official statements, annual reports and material event notices and the MSRB collects material event notices exclusively – but their methods of collection and dissemination differ. This information usually can be submitted via mail, fax or e-mail (according to the Bond Market Association's Task Force on Electronic Information Delivery, the NRMSIRs and the MSRB all are able to accept electronic filings but this capability is less common among the SIDs). In addition, independent corroboration with the repositories indicates that disclosure information also is collected by the MSRB and NRMSIRs through the U.S. mail or similar method and by fax. The collection methods for SIDs were not verified.

Methods of dissemination for all repositories vary greatly. Generally, disclosure information on individual issues can be purchased for between \$10 and \$25 plus shipping. Shipping methods include U.S. mail or similar method, fax, or e-mail. Some NRMSIRs, though, offer data through other methods. One entity provides subscribers a monthly CD-ROM with disclosure information for all municipalities having public debt outstanding. The MSRB, for \$23,000 a year, faxes subscribers disclosure information on a daily basis as it is received from submitters. For specific disclosure information available and associated costs, the particular repository should be contacted directly. Below is a listing of the current approved NRMSIRs and SIDs (as of October 2, 2000).

### Nationally Recognized Municipal Securities Information Repositories (NRMSIRs)

#### **Bloomberg Municipal Repository**

P.O. Box 840

Princeton, NJ 08542-0840 Phone: (609) 279-3225

Fax: (609) 279-5962 or (609) 279-5963

Web site: www.bloomberg.com/products/qmun.html

E-mail: Munis@bloomberg.com

#### DPC DATA Inc.

**NRMSIR** 

One Executive Drive Fort Lee, NJ 07024 Phone: (201) 346-0701 Fax: (201) 947-0107

Web site: www.dpcdata.com/nrmsir/nrmsir.cfm

E-mail: nrmsir@dpcdata.com

#### **Interactive Data**

Attn: NRMSIR 100 William Street New York, NY 10038 Phone: (212) 771-6999 Fax: (212) 771-7390

Web site: www.interactivedata.com/

products/products\_nrmsir.htm E-mail: NRMSIR@interactivedata.com

#### Standard & Poor's J.J. Kenny Repository

55 Water Street, 45th Floor New York, NY 10041 Phone: (212) 438-4595 Fax: (212) 438-3975

Web site: www.jjkenny.com/jjkenny/ps.html E-mail: nrmsir\_repository@sandp.com

## State Information Depositories (SIDs)

#### **Municipal Advisory Council of Texas**

P.O. Box 2177

Austin, TX 78768-2177 Phone: (512) 476-6947 Fax: (512) 476-6403

Web site: www.mactexas.com E-mail: mac@mactexas.com

### **Municipal Advisory Council of Michigan**

1445 First National Building Detroit, MI 48226-3517 Phone: (313) 963-0420 Toll-free: (800) 337-0696 Fax: (313) 963-0943 Web site: www.macmi.com E-mail: mac@macmi.com

#### **Ohio Municipal Advisory Council**

9321 Ravenna Road, Unit K Twinsburg, OH 44087-2445 Phone: (330) 963-7444 Toll-free: (800) 969-6622

Fax: (330) 963-7553

Web site: www.ohiomac.com E-mail: Webmaster@ohiomac.com

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