#### Understanding Municipal Securities Regulations

# Overview of Federal Laws and SEC Rules Governing Disclosure by Rick Hiscocks

Orrick, Herrington & Sutcliffe LLP

September 19, 2008

# What is the Law?

# The Basic Laws Requiring Disclosure

- Common Law of Deceit or Fraud or Breach of Fiduciary Obligation
- Federal Securities Laws
  - Securities Act of 1933, Section 17(a)
  - Securities Exchange Act of 1934, Section 10(b)
  - SEC Rule 10b-5
  - SEC Rule 15c2-12

How do I Comply With the Law?

- Disclosure Documentation
  - Official Statement "marketing document" or "insurance policy"?
  - Other Documentation
  - Disclosure over the Internet
  - Shifting the burden—private placements with investor's letters

- Due Diligence Review
  - Document Review Sessions
  - Due Diligence Meeting/Conference Call
  - Due Diligence visit to borrower by counsel

- SEC Reports Evaluating Disclosure
  - Orange County (1996)
  - Questions for Public Officials
- SEC Regulations Suggesting Disclosure
  - "Fair Disclosure" Regulation (2000)
- New Developments
  - "ARS," "EMMA," Credit Rating Proposals

- Continuing Disclosure
  - Undertaking —Continuing Disclosure Agreement
  - Implementation of Undertaking
    - Annual Reports
    - Material Events Disclosure
    - "Central Post Office" filings—changing to "EMMA"

# What May Happen if I Don't Comply With the Law?

#### **Enforcement of Disclosure Laws**

- SEC Actions
  - Investigations
  - Injunctive Actions in Federal Court
  - Administrative Proceedings
  - Criminal Referrals to Justice Department

#### **Enforcement of Disclosure Laws**

- Private Enforcement Actions
  - securities class action litigation
  - private attorneys general
  - "whistleblower" actions
- IRS Section 6700 penalties for abusive transactions
- State Attorney General's Actions
- Local Government Approvals for COPs

#### Understanding Municipal Securities Regulations

QUESTIONS AND ANSWERS