## Structuring the Financing

## The Mechanics of a Bond Sale

#### California Debt and Investment Advisory Commission

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#### **Topics**

- Developing the Plan of Finance
- Sizing the Bond Issue
- Developing the Debt Service Structure
- Debt Service Structure
- Ratings and Credit Enhancement
- Variable Rate Bonds
- Interest Rate Swaps

## **Developing the Plan of Finance**

**Nature of the Asset to be Financed** 

**Source of Repayment** 

**Financing Vehicle** 

**Timing** 

#### Nature of the Asset

#### **Questions**

Useful Life of the Asset?

Revenue Generating Asset?

**Asset Cost?** 

#### **Considerations**

Match amortization of debt to life of asset

Revenue bonds vs. General Fund

Is any construction funding available?

Other sources of funding?

#### Constitutional Debt Limit

- Applies to Cities, Counties and School Districts
- Article XVI, Section 18 cannot incur an "indebtedness or liability" without voter approval
  - 2/3 in most cases; 55% for school and community college districts
- As interpreted by the Courts, "indebtedness" for these purposes is a long-term commitment to pay money in return for present benefit, payable from the general funds or taxing power of a governmental entity

### Exceptions to the Debt Limit

Courts have interpreted Article XVI, Section 18 (and corresponding Section 1 which limits State indebtedness) to approve several ways to accomplish short or long-term borrowing by public agencies

- Special Fund Debt repayable only from specified source of revenues, linked to the project being financed, and not from the general fund. This covers all kinds of revenue bonds and special assessments, and any kind of conduit financing
- Contingent Obligation No debt if payment in the future is contingent on receiving some benefit in the future year – "Offner-Dean" line of cases approves lease-based financings in California

#### Exceptions to the Debt Limit (cont'd)

- Annual Appropriation No ongoing promise to repay; no legal default if appropriation is not made
- Obligation imposed by law If borrowing is mandated by some greater authority, not choice of the government agency, not a debt – examples are court judgments, pension obligations, other state-mandated capital costs
- Cash flow borrowing Not a debt if repaid from revenues within the same fiscal year

#### **Leading cases:**

Rider v. City of San Diego, California Supreme Court 1998

Taxpayers for Improving Public Safety v. Schwarzenegger, Third District Court Appeal, 2009

### Statutory Authority

- Regardless of what method of financing may be chosen based on the Constitutional debt limit rules, there must be a specific statutory basis for the borrowing program
- California Codes governing each particular kind of entity (cities, counties, special districts) contain provisions authorizing various kinds of borrowing
- Charter cities can authorize borrowing within their charters
- In absence of specific bonding statute, most entities have power to buy, sell or lease property, which can be used to create a financing vehicle

## Plan of Finance - Sources of Repayment

#### Tax Supported

#### **General Fund**

- Annual Appropriations
- Lease Financings

#### **Taxes**

- Property Tax (GO Bonds)
- Tax Increment
- Sales Tax
- Special Tax or Assessment

## Plan of Finance - Sources of Repayment

#### Fee or Revenue Supported

**Enterprise Funds** 

- Water
- Wastewater
- Power
- Airport
- Parking
- Transportation
- Solid Waste Disposal

#### **General Obligation Bonds**

#### Security

Full Faith & Credit Pledge of Municipality

- Voter Approval required
  - Projects to be financed set out in Ballot Measure
- Generally Ad Valorem Property Tax
- •Highest Rating/Lowest Borrowing Cost

#### **Certificates of Participation/Lease Revenue Bonds**

#### **Security**

- Rental due for use and occupancy
- Rental payable usually from General Fund revenues
- Construction and Abatement Risk
- Level payments of fair rental value
- Limited remedies

#### Certificates of Participation/Lease Revenue Bonds (cont'd)

- Not Subject to Voter Authorization
- No Debt Coverage Requirement
- Lease or installment purchase of an asset; usually "essential" government function
- Generally One Grade Rating Below G.O.Rating
- Asset-stripping sometimes used

#### **Land Secured Financings**

(Benefit assessment, Special Tax/Mello-Roos)

#### **Security**

- Pledge of Property Owner Assessments and/or Special Taxes
- Complex rules for levying assessments under Proposition 218

- Property Owner Election Required
- Statutory Limits (minimum 3:1 value-to-lien ratio, etc.)
- New Districts Generally Unrated

#### **Enterprise Revenue Bonds**

#### Security

- Specific Source of Revenue Pledged (typically user fees)
- May be single project or entire enterprise

- Generally not Subject to Voter Authorization
- Bonding Capacity Limited by Rate
   Covenant and Additional Bonds Test
- Generally Investment Grade Rating

#### **Tax Allocation Bonds**

(Special category of Revenue Bonds)

#### **Security**

 Pledge of Tax Increment From Redevelopment Project Area Net of Required Pass-Throughs

- Not Subject to Voter Authorization
- Rating Dependent Upon Strength of Project Area and Tax Increment Stream

#### **Short-Term Notes**

(TRANs, RANs, BANs, GANs, etc.)

#### **Security**

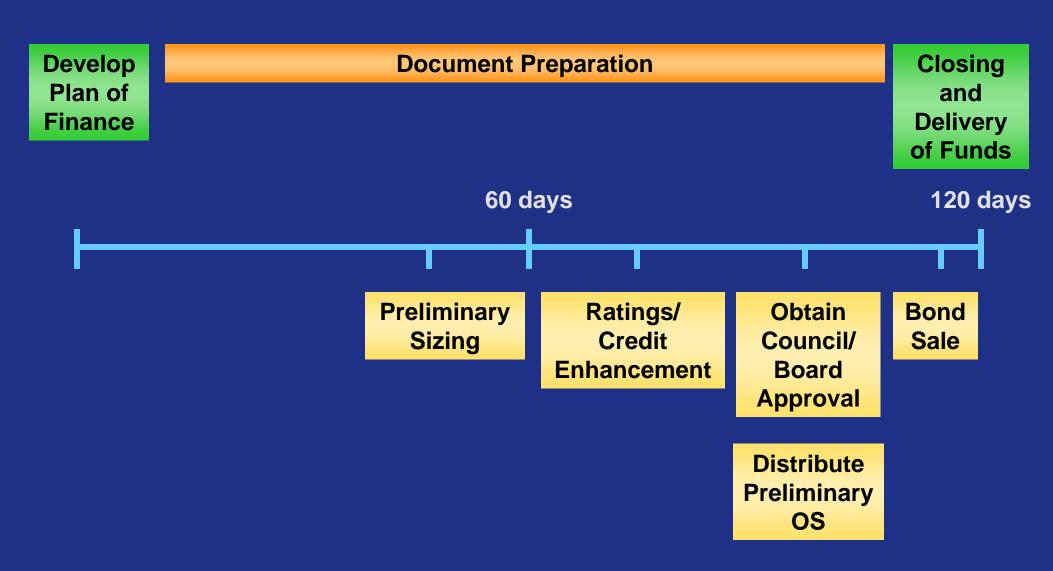
 Specific Anticipated Revenue Pledged to Retire Notes

## Typical Features

 Generally Investment Grade Short-Term Rating is Based Upon Strength of Pledged Revenue Source

## Timing Considerations

A straightforward financing can be executed in 60 to 120 days



## Sizing the Bond Issue

**Project or Construction Fund** 

**Capitalized Interest Fund** 

**Debt Service Reserve Fund** 

**Costs of Issuance** 

**Underwriting Discount** 

#### The Project Fund

# Funds acquisition of the asset or construction of the project

- Based on actual costs or reliable estimates
  - Bid contracts, then sell bonds
- Net Funded or Gross Funded?
  - Gross Funded Deposit exact amount required to pay for asset or project.
  - Net Funded Amount deposited plus interest earnings sufficient to fund project

### The Capitalized Interest Fund

# Bond proceeds used to pay interest for a finite period of time

- Interest is capitalized for a number of reasons:
  - Until a project/asset can produce revenue sufficient to pay debt service
  - Until the government has beneficial use (COPs, Lease Revenue Bonds)

#### The Debt Service Reserve Fund

## Provides additional security for investors

- Found in most credits with the exception of GO Bonds
- Sizing limited to the lesser of:
  - Maximum Annual Debt Service
  - 125% of Average Annual Debt Service
  - 10% of Par Amount
- Fund is invested with earnings usually going as an offset to debt service

#### Costs of Issuance

# Bond proceeds may be used to pay certain eligible costs

Professional Services

- Bond Counsel and Disclosure Counsel
- Financial Advisor and Trustee/Paying Agent
- Rating Agencies
- Appraisal, Feasibility Study, Engineer's Report
- Special Tax Consultant
- Title Insurance

Credit Enhancement

- Bond Insurance and/or Surety Bond Premium
- Letter of Credit fees

#### Underwriting Discount

#### Underwriter's compensation and expenses

Components

- Average Takedown
- Management Fee
- Expenses

Funding Method

At closing, Underwriter pays for bonds an amount less the underwriting discount

φ 100,000,000	rai
(650,000)	Less discount of 6.50/\$1,000

**\$ 99,350,000** Purchase Price

Other Considerations

Expressed as dollars per thousand dollars of bonds (e.g., \$6.50/\$1,000)

## Sizing Example

**Net Funded Construction Fund** 

**Capitalized Interest Fund** 

**Debt Service Reserve Fund** 

**Costs of Issuance** 

**Underwriting Discount** 

Project Cost and Draw Schedule

4/1/2009 \$ 10,000,000

10/1/2009 \$ 10,000,000

4/1/2010 \$ 10,000,000

10/1/2010 \$ 10,000,000

\$ 40,000,000 Total Project Cost

**Bonds Dated:** 

4/1/2009

**Final Maturity:** 

4/1/2039

Costs of Issuance

\$200,000

Legal, FA, Trustee

Ratings, Printing, Misc.

**Bond Insurance** 

40 bps

**Bond Insurance Premium** (Total Debt Service x .40%)

**Underwriting Discount** 

\$6.50/bond Takedown, Management Fee, **Expenses** 

Debt Service Reserve Fund

Lesser of:

Maximum Annual Debt Service
125% of Average Annual Debt Service
10% of Par Amount

**Capitalized Interest** 

Through **4/1/11** 

2-year Construction Period

Reinvestment Assumptions

		<u>Earnings Go To:</u>
Capitalized Interest Fund:	2.50%	Construction Fund
Construction Fund:	2.50%	Construction Fund
Debt Service Reserve Fund:	5.0% (Bond Yield)	Construction Fund

## Sizing Example - Net Funded Project Fund

So	urce	es of	Fun	ds.
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Par Amount: \$ 46,390,000

**Total Sources of Funds:** \$46,390,000

#### **Uses of Funds:**

**Total Uses of Funds:** 

Project Fund	\$ :	38,723,636
Cap Interest Fund:	\$	4,008,591
Debt Service Reserve Fund:	\$	2,795,850
Bond Insurance:	\$	357,550
COI:	\$	200,000
Underwriter's Discount:	\$	301,535
Rounding:	\$	2,838

4/1/09 Initial Deposit:	\$ 38,723,636
Project Fund Earnings	\$ 968,704
Cap Interest Fund Earnings:	\$ 112,609
Debt Service Reserve Fund Earnings	\$ 195,051 
Total Project Cost	\$ 40,000,000

\$ 46,390,000

## Sizing Example - Capitalized Interest Fund

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Par Amount: \$ 46,390,000

**Total Sources of Funds:** \$46,390,000

**Uses of Funds:** 

**Project Fund** \$ 38,723,636

Cap Interest \$ 4,008,591

**Debt Service** 

**Reserve Fund:** \$ 2,795,850

**Bond Insurance:** \$ 357,550

COI: \$ 200,000

Underwriter's

**Discount:** \$ 301,535

**Rounding:** \$ 2,838

**Total Uses of Funds:** \$ 46,390,000

4/1/09 Initial Deposit: \$ 4,008,591

7/1/09 Interest Payment: (\$ 1,005,697)

1/1/09 Interest Payment: (\$ 1,005,697)

7/1/10 Interest Payment: (\$ 998,599)

1/1/10 Interest Payment: (\$ 998,599)

Fund Balance on 1/1/10: \$ 0

## Sizing Example - Debt Service Reserve Fund

#### **Sources of Funds:**

Par Amount: \$ 46,390,000

**Total Sources of Funds:** \$46,390,000

#### **Uses of Funds:**

**Project Fund** \$ 38,723,636

**Cap Interest** 

Dobt Sarvice

**Total Uses of Funds:** 

Fund: \$ 4,008,591

Reserve Fund:	\$ 2,795,850
Bond Insurance:	\$ 357,550
COI:	\$ 200,000
Underwriter's Discount:	\$ 301,535
Rounding:	\$ 2.838

#### Lesser of:

Maximum Annual Debt Service	\$	2,795,850
/ 125% of Average Annual Debt Service	\$	3,491,698
10% of Par Amount	•	5 <b>4,639,000</b>

\$ 46,390,000

### Sizing Example - Bond Insurance Premium

	Sou	rces	of I	Fund	s:
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\$ 46,390,000 Par Amount:

**Total Sources of Funds:** \$46,390,000

**Uses of Funds:** 

**Project Fund** \$ 38,723,636

**Cap Interest** 

4,008,591 Fund:

**Debt Service** 

2,795,85Ø **Reserve Fund:** 

**Bond Insurance:** \$ 357,550

200,000 COI: \$

Underwriter's

301,535 **Discount:** \$

**Rounding:** 2,838

**Total Uses of Funds:** \$ 46,390,000 **Total Principal &** 

\$ 89,387,448

Interest:

x.40%

**Bond Insurance Premium** 

\$ 357,550

## Sizing Example - Costs of Issuance

Sources of Funds:	
Par Amount:	\$ 46,390,000
<b>Total Sources of Funds:</b>	\$ 46,390,000
Uses of Funds:	
Project Fund	\$ 38,723,636
Cap Interest Fund:	\$ 4,008,591
Debt Service Reserve Fund:	\$ 2,795,850
Bond Insurance:	\$ 357,550
COI:	\$ 200,000
Underwriter's	
Discount:	\$ 301,535
Rounding:	\$ 2,838
Total Uses of Funds:	\$ 46,390,000

Costs of Issuance:	
Bond Counsel:	\$ 100,000
Financial Advisor:	\$ 50,000
Trustee:	\$ 5,000
Rating Agencies:	\$ 30,000
Printing:	\$ 7,500
Miscellaneous:	\$ 7,500
Total COI:	\$ 200,000

## Sizing Example - Underwriting Discount

#### **Sources of Funds:**

Par Amount: \$46,390,000

Total Sources of Funds: \$46,390,000

#### **Uses of Funds:**

**Project Fund** \$ 38,723,636

**Cap Interest** 

Fund: \$ 4,008,591

**Debt Service** 

**Reserve Fund:** \$ 2,795,850

**Bond Insurance:** \$ 357,550

**COI:** \$ 200,000

**Underwriter's** 

Discount: \$ 301,535

**Rounding:** \$ 2,838

**Total Uses of Funds:** \$ 46,390,000

#### **Underwriting Discount:**

**Takedown** 

(\$3.50/bond): \$ 162,365

**Management Fee** 

(\$1.00/bond): \$ 46,390

**Expenses** 

(\$2.00/bond): \$ 92,780

**Underwriter's** 

Discount (\$6.50/bond): \$ 301,535

### **Debt Service Structure**

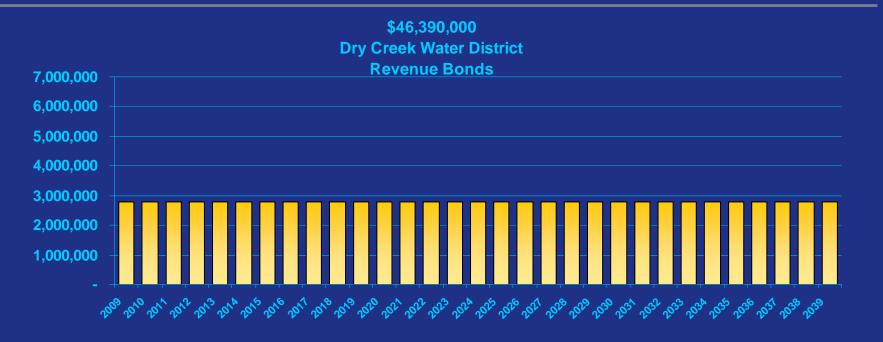
**Sample Structures** 

**Current Interest vs. Deferred Interest** 

**Optional Redemption** 

**Refunding Considerations** 

### Level Debt Service



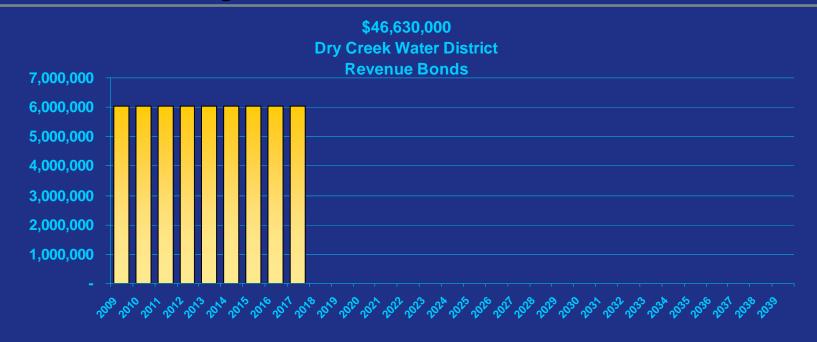
#### **DSRF Implications**

#### **Bond Insurance Implications**

#### Lesser of:

Maximum Annual Debt Service	\$ 2,795,850	Total Principal & Interest	\$ 89,387,448
125% of Average Annual Debt Service	\$ 3,491,698		x.40%
10% of Par Amount	\$ 4,630,000	Insurance Premium	\$ 357,550

# Short Maturity



<b>DSRF</b>	<b>Implications</b>
	<u> </u>

#### **Bond Insurance Implications**

#### Lesser of:

Maximum Annual Debt Service	\$ 6,041,629	Total Principal & Interest	\$ 54,359,382
125% of Average Annual Debt Service	\$ 7,549,914		x.40%
10% of Par Amount	\$ 4.663.000	Insurance Premium	\$ 217,438

# Structuring the Bonds

στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο π Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργ Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργ ό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικ επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα

# Dry Creek Water District Water Revenue Bonds

Dated: April 1, 2009 Due: April 1, 2039

στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο π αράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα εμφανιστεί επιλέξτε το Λεξικό Γεωργακά στο παράθυρο που θα

<u>Maturity Schedule</u>				
Maturity	Principal	Interest		
(April 1)	<u>Amount</u>	Rate	<u>Yield</u>	
2009	780,000	1.820%	1.820%	
2010	795,000	2.070%	2.070%	
2011	815,000	2.370%	2.370%	
2012	830,000	2.670%	2.670%	
2013	855,000	3.020%	3.020%	
2014	880,000	3.220%	3.220%	
2015	910,000	3.370%	3.370%	
2016	940,000	3.520%	3.520%	
2017	970,000	3.630%	3.630%	
2018	1,005,000	3.740%	3.740%	
2019	1,045,000	3.840%	3.840%	
2020	1,085,000	3.940%	3.940%	
2021	1,130,000	4.030%	4.030%	
2022	1,175,000	4.110%	4.110%	
2023	1,220,000	4.180%	4.180%	
2024	1,275,000	4.270%	4.270%	
2025	1,325,000	4.350%	4.350%	
2025	1,325,000	4.350%	4.350%	

\$7,610,000 4.72% Term Bonds maturing January 1, 2029

\$ 9,600,000 4.81% Term Bonds maturing January 1, 2034

\$ 12,145,000 4.84% Term Bonds maturing January 1, 2039

#### **Serial Bonds**

- Mature "serially" by year
- Take advantage of positively sloped yield curve

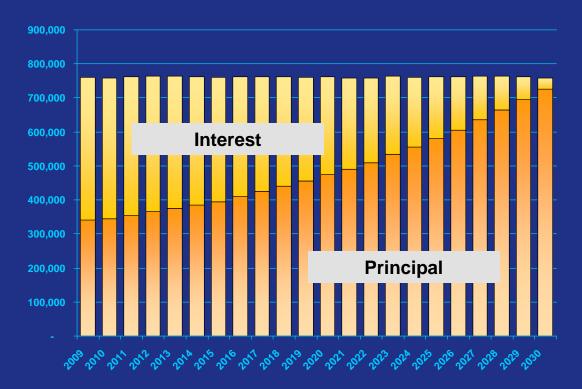
#### **Term Bonds**

- Single coupon covering multiple years
- Retired with annual Sinking Fund Payments

### Current or Deferred Interest Bonds

#### **Current Interest Bonds**

- Pay interest at stated coupon
- Interest typically paid every 6 months
- May be sold at par, at a premium or at a discount
- Investor's yield determined by price paid for the Bond



### Current or Deferred Interest Bonds

#### **Capital Appreciation Bonds**

- "Zero" coupon or deferred interest bonds
- Interest accretes to maturity
- Sold at a deep discount
- Investor's yield determined by price paid for the Bond



### Other Considerations

- Optional Redemption
  - Standard optional redemption period is 10 years
  - Callable bonds generally have a higher yield than non-callable bonds
- Par Bonds, Original Issue Discount Bonds, and Original Issue Premium Bonds

	<u>Coupon</u>	<u>Yield</u>	<u>Price</u>
Par Bond	5.00%	5.00%	100%
Discount Bond	5.00%	5.10%	98% (est)
Premium Bond	5.00%	4.90%	100.9% (est)

# Refunding Considerations

### **Advance Refunding**

- Old Bonds are <u>not</u> currently subject to optional redemption
- New Bond proceeds are used to fund an escrow that defeases old bonds to call date
- Escrow invested in Treasury (SLGs) with maximum permitted yield equal to bond arbitrage yield
- Can only advance refund one time

### **Current Refunding**

- Old bonds are currently subject to optional redemption
- New bond proceeds used to redeem old bonds within 90 days

# Ratings and Credit Enhancement

**The Rating Agencies** 

Rating Agency Packages

**Obtaining a Rating** 

**Credit Enhancement – Bond Insurance** 

**Credit Enhancement – Letters of Credit** 





S&P

FitchRatings Fitch

Aaa Aa1, Aa2, Aa3 A1, A2, A3 Baa1, Baa2, Baa3 Ba1, Ba2, Ba3 AAA AA+, AA, AA-A+, A, A-BBB+, BBB, BBB-BB+, BB, BB- AAA AA+, AA, AA-A+, A, A-BBB+, BBB, BBB-BB+, BB, BB-

MIG-1, MIG-2, MIG-3 (Notes)

VMIG-1, VMIG-2, VMIG-3 (Commercial Paper and VRDBs) SP-1+, SP-1, SP-2, SP-3 (Notes)

A-1, A-2, A-3 (Commercial Paper and VRDBs) F-1+, F-1, F-2, F-3 (Notes)

LOC (Commercial Paper and VRDBs)

# Obtaining a Rating

- A typical rating agency package might include:
  - 3 years of audited financial statements
  - Current and proposed budget
  - Bond Documents, including:
    - > Trust Indentures
    - Lease Agreements
    - Installment Sale Agreements
    - Redevelopment Loan Agreements
  - Preliminary Official Statement
  - Special Reports
  - Sizing and Debt Service Schedules
  - Timing and Responsibility Schedule
  - Distribution List

# Obtaining a Rating

- It is often useful to meet with the rating analysts to:
  - Describe the project
  - Get feedback on the structure
  - Describe salient aspects of security
  - Review demographics and economics of service area
  - On-site or at rating agency offices

### Credit Enhancement - Bond Insurance

# Pay a premium to have an outside party guarantee timely payment of principal and interest for the life of the bonds

- AAA Bond Insurance Availability Limited (Berkshire Hathaway, Assured Guaranty)
  - Generally look to insure BBB+ credits and above
  - Lower premiums for stronger credits
  - At this time, Moody's has no "AAA" rated insurers
- Method of Payment
  - Upfront
  - Periodically (not common)
- Pricing expressed in "basis points" (1 bp = 1/100 of 1%) and multiplied against total principal and interest
- Can enhance both fixed and variable rate bonds

### Credit Enhancement - Letters of Credit

- Letter of Credit guarantee payment of outstanding principal and accrued interest at any point in time during the term of the LOC. Long-term and short-term ratings based on bank ratings
- Liquidity Facility or Line of Credit— limited obligation to pay principal and interest during term of facility. Not a full guarantee. Long-term rating based on issuer or bond insurance. Short-term rating based on bank
- ◆ Term 1 year to 7 years generally with options to renew
- Fee Usually paid annually or quarterly based on principal plus specified number of days interest

# **Variable Rate Bonds**

**Historical Interest Rates** 

**Structuring Options** 

**Pros and Cons of Alternative Structures** 

### Variable Rate vs. Fixed Rate

Securities Industry and Financial Markets Association (SIFMA) Index vs. Bond Buyer
Revenue Bond Index (RBI)

A Ten Year History



### Introduction to Variable Rate Structures

- There are two primary variable rate structures used in the municipal market:
  - Commercial Paper
  - Variable Rate Demand Bonds
- Auction Rate Securities had been popular but market imploded in early 2008

# Variable Rate Structuring Options

## **Commercial Paper**

- Can be drawn down and paid back as needed
- Outstanding CP is remarketed for a maximum of 270 days
- Bank credit facility required for liquidity
- Money Market Funds are the primary investor

# Variable Rate Structuring Options

#### **Variable Rate Demand Bonds**

- Long-term bond with rate that resets periodically (daily, weekly, monthly, etc.)
- Investor can "put" bonds on short notice (allows bond to trade at par)
- Bank credit facility required to support put
- Combination of reset and put designed to make bonds always trade at par

# Pros vs. Cons of Alternative Structures

	PROS	CONS
Fixed Rate	<ul><li>Debt Service certainty</li><li>Ability to issue on own credit if good rating</li></ul>	<ul><li>Less flexibility to refinance if rates go down</li><li>Higher interest rate</li></ul>
Variable Rate	<ul><li>Lower rates</li><li>More flexibility to restructure/refinance</li></ul>	<ul> <li>Interest rates may rise</li> <li>Takes more time to manage</li> <li>Risk of interest rate spike of downgrade of credit enhancer</li> <li>Renewal risk for credit enhancement</li> </ul>

### VRDB Process

**Remarketing Agent** Sets Interest Rate **Existing Holders Hold or Put New Purchasers Submit Orders** DTC Clears Trade Next Day

## **Remarketing Agent**

 Establishes interest rate at periodic intervals (i.e., daily, weekly, monthly)

### **Existing Holders**

May hold bonds <u>or</u> "put" bonds back to Remarketing Agent

### **New Purchasers**

Submit orders for any bonds that have been "put" back to the Remarketing Agent

# **Market Dislocation Impact**

- Starting in late 2007 the market saw a significant dislocation to the variable rate market:
  - Most insurers were downgraded from AAA
  - Auction rate bond investors were stranded with uninsured bonds
  - Investors "put" variable rate bonds back to the banks, fearing first insurance, then the bank documents
  - Investors demanded significantly higher interest rates for those who could get liquidity
  - ■Bank liquidity costs increased 300% to 400%, for those who could get liquidity
  - Late 2008, investors left municipal bond market sending rates to almost 8%

# **Interest Rate Swaps**

**Intro to Interest Rate Swaps** 

Floating-to-Fixed Cashflows

Risks in a Tax-Exempt Financing

**Hedging Risk** 

**Selecting the Appropriate Index** 

**Index Alternatives At-a-Glance** 

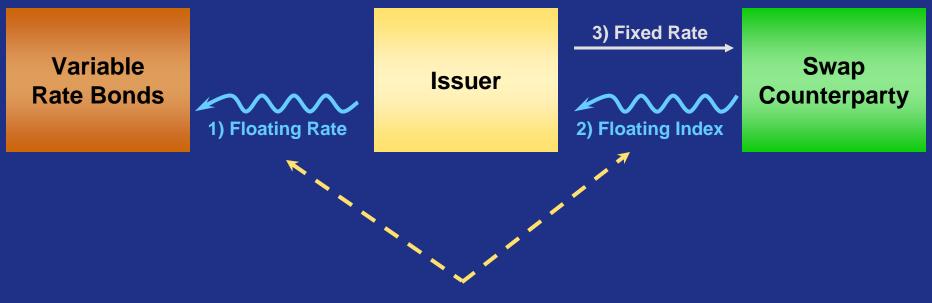
# Introduction to Interest Rate Swaps

- A swap is an agreement between two parties to exchange interest payments based upon a principal amount called the notional amount
- The notional amount of the swap typically matches the amortization of the underlying bonds
- Typically, one party exchanges fixed payments for a floating payment linked to the actual bond rate, SIFMA, or LIBOR
- Actual principal is never exchanged on an interest rate swap

# Floating-to-Fixed Cashflow Diagram

#### **Organizing the Cashflows**

- 1) Issuer pays a floating interest rate to the Bond Trustee
- 2) Issuer receives a floating interest rate payment from the swap
- 3) Issuer makes a fixed rate interest payment on the swap



Basis Risk is the degree to which the floating rate index and floating rate on the bonds differ.

# Risks in a Tax-Exempt Variable Rate Financing

#### Interest Rate Risk

■ The risk that the general level of interest rates rises

#### Tax Rate Risk

■ The risk that interest rates rise <u>due to a decline in income tax rates</u>, causing the tax exemption to be worth less to investors

#### Credit Provider Risk

■ <u>Market acceptance of the LOC bank</u> declines causing investors to demand a higher rate

### Remarketing Agent Risk

The remarketing agent fails to remarket the VRDB competitively

# Hedging Risk

By selecting the appropriate <u>variable rate index</u> all or some of the risks that are present in a variable rate financing can be controlled

Cost of Funds

■ The Swap Counterparty pays the Issuer the actual rate on the underlying variable rate bonds

SIFMA
Municipal
Swap Index

■ The Swap Counterparty pays the Issuer the SIFMA Index, a seven-day high-grade market index comprised of tax-exempt VRDBs

Percent of 1-Month LIBOR ■ The Swap Counterparty pays the Issuer a specified percentage of the London Interbank Offered Rate ("LIBOR"), a short-term taxable interbank lending rate

# Selecting the Appropriate Index

#### The Cost of Funds Index

- The Swap Counterparty pays the Issuer the actual rate on their variable rate bonds
- The Bonds must be in a "weekly reset" mode
- A Cost of Funds Index swap will result in the highest fixed rate to the issuer due to the complete shifting of risk

# Selecting the Appropriate Index

#### The SIFMA Index

- The SIFMA Index is a widely quoted, seven-day highgrade market index comprised of tax-exempt VRDBs
- The SIFMA Index will hedge the two primary VRDB risks:
  - Interest Rate Risk SIFMA changes with general market conditions
  - <u>Tax Rate Risk</u> SIFMA will change as investors adjust to changing tax rates

# Selecting the Appropriate Index

#### The Percent of 1-Month LIBOR Index

- LIBOR is a short-term taxable rate
- LIBOR moves efficiently with the general interest rate market, unaffected by tax rates, credit enhancement or other influences
- By using LIBOR, the Issuer is hedging interest rate risk only
- SIFMA has averaged 72.48% of LIBOR since 1989

### Index Alternatives - At-a-Glance

## Each index hedges different risks

#### **Cost of Funds**

Interest Rate Risk

Tax/Basis Risk

Supply-Demand Risk

Remarketing/Credit Enhancement Risk

#### **SIFMA Swap**

Interest Rate Risk

Tax/Basis Risk

Supply-Demand Risk

Remarketing/Credit Enhancement Risk

#### % of LIBOR

Interest Rate Risk

Tax/Basis Risk

**Supply-Demand Risk** 

Remarketing/Credit Enhancement Risk