#### California Debt and Investment Advisory Commission RE-WRITING THE RULEBOOK: REGULATORY CHANGE AND THE MUNCIPAL MARKET

## Secondary Affect: Changes That Impact Issuers' Balance Sheet and Investments

Julia Harper Cooper Assistant Director of Finance City of San Jose October 6, 2010

## Market Challenges as Investor and Issuer

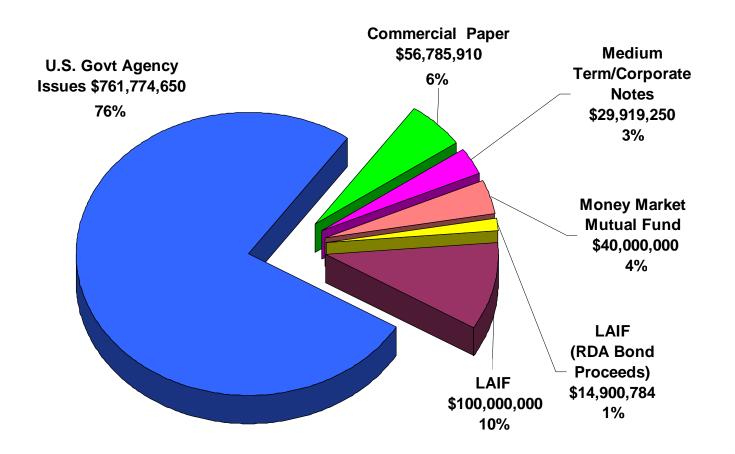
As an Investor
 Credit Exposure (Safety)
 Increased Liquidity Needs (Liquidity)
 Diminished Yields

#### • As an Issuer

- > Underlying Credit is <u>THE</u> credit
- Credit Support / Liquidity Market
- Market pressure for more disclosure/information coupled with political reality of declining resources



# San Jose "Snapshot" Investment Portfolio Composition

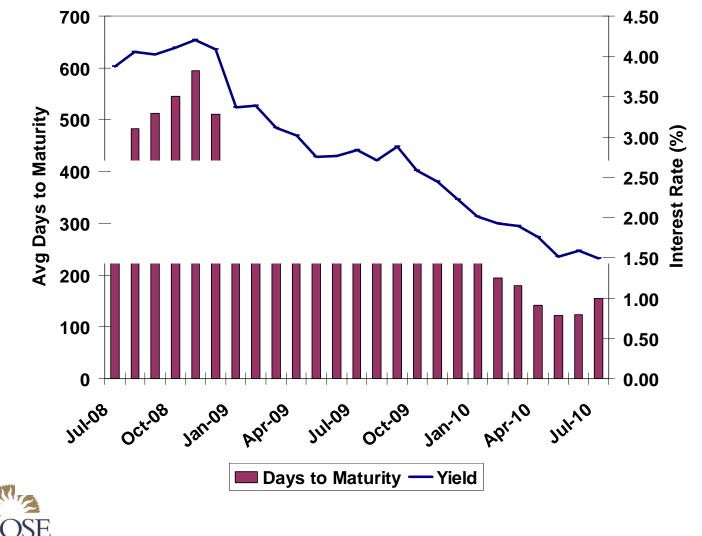




As of July 31, 2010

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## San Jose "Snapshot" Investment Portfolio Yield Comparison





#### **Investment Practice Changes**

- Credit Exposure
  > Highly rated credit today maybe be gone tomorrow
  > Government Agencies
  > Industry sectors
- Liquidity declining days to maturity
  > Budgetary pressures
  > Revenue declines
- Expansion of Credit Analysis
  Corporate Notes
  Municipal Bonds



## "Status Quo" – Not an Investment Strategy

- Investment Advisor
  Not for Portfolio Management
  Extension of Staff for Credit Analysis
- Enhanced Credit Analysis
  - Procedures for reviewing credit risk
  - Diversification of Portfolio in search of
    - Risk mitigation
    - Increased portfolio performance (i.e. Yield)



# Detailed Review and Modifications to Investment Policy

- <u>No Deviation</u> from primary Investment Policy objectives of safety, liquidity & yield
- <u>No Deviation</u> from California Government Code, San Jose City Charter and Municipal Code
- General Purpose of Policy Changes:
  - clarify technical terms
  - > strengthen consistency
  - increase portfolio diversification
  - > reduce portfolio concentration risk, and
  - > enhance the credit quality of the portfolio



## **Key Changes to Investment Policy**

- Language to clarify Authorized Investments
  Expanded the "A"<sub>ra</sub> ting to "A3, A-, or A- "
  Added language to ensure that no rating may be lower than any of the ratings listed above
- Modify language to conform to current financial market conditions
  - Money Market Mutual Funds' adherence to the Securities and Exchange Commission (SEC) rule 2a-7
- Modify language to reflect changes to updated Investment Procedures



# **Key Changes to Investment Policy**

- Add new asset classes or modify language to increase portfolio diversification potential
  - Mortgage & Asset Backed securities added
  - Time Deposits removed limitation to banks located in San Jose area
- Modifications to percent limitations to decrease concentration risk and improve overall portfolio credit profile
  - > Aggregate limitation on single institution to 10% of portfolio
  - Restrictions on concentration of investments in certain asset classes (Bankers Acceptances, Negotiable Certificates of Deposit, Commercial Paper, and Medium Term Notes)



## **Summary of Percent Limitation Changes**

INVESTMENT TYPE	PRIOR CITY POLICY LIMITS	NEW CITY POLICY LIMITS	CA GOV'T CODE LIMITS
Bankers Acceptances	25%	20%	40%
Negotiable Certificates of Deposit	25%	20%	30%
Repurchase Agreements	None	50%	None
Corporate Notes	15%	20%	30%
Money Market Mutual Funds	15%	20%	20%
Mortgage Backed Securities	NA	10%	<b>20%</b> MBS + ABS
Asset Backed Securities	NA	5%	20% MBS + ABS



#### **Challenges as Issuer**

- Increased focus on "underlying" credit
  - Credit factors matter
  - Disappearance of homogenized municipal market
- Securing and negotiating liquidity facilities
  Key component of diversified portfolios
  Increased time and expertise of staff
- Market pressure for "more" disclosure
  Lacko f appreciation of quantity and quality of
  - information available
  - Public operates in "Glass House"



# Summary

• Continuous review of Investment Policy

Credit Matters
 Investment Portfolio
 Debt Portfolio

• Not getting "easier"

- Analytical capacity of staff key
- Scrutinize and engage with consultants don't delegate your responsibilities

