Administering and Maintaining a Post-issuance Tax Exempt Bond Compliance Policy

April 7, 2016



- Eugene H. Clark-Herrera, Partner, Public Finance, Orrick, Herrington & Sutcliffe LLP
- John Addleman, Executive Director, Planning Services, San Dieguito Union High School District



Pathway to Success

- Overview of District
- Key Components
- Initial Steps, Policy, and Team(s)
- Considerations for Administration and Maintenance
- Concluding Thoughts

Overview

About San Dieguito Union High School District

- Coastal North San Diego County
- High School District
 - Grades 7 12
 - 12,600 students
- Eleven schools
 - 4 High Schools
 - 5 Middle Schools
 - Alternative & Continuation High Schools
 - Adult Education





Debt Profile

- Two Issues: Authority \$102,145,000
- Two Issues: District \$277,040,000
- More on the way

Overview

Practices and solutions of SDUHSD

WARNING

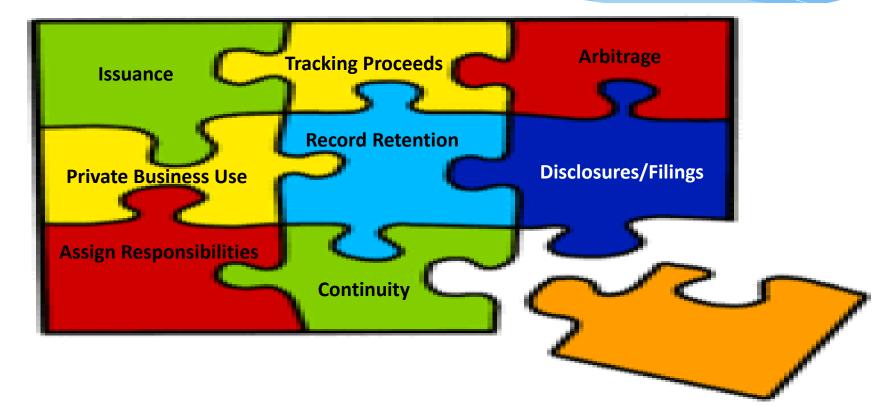


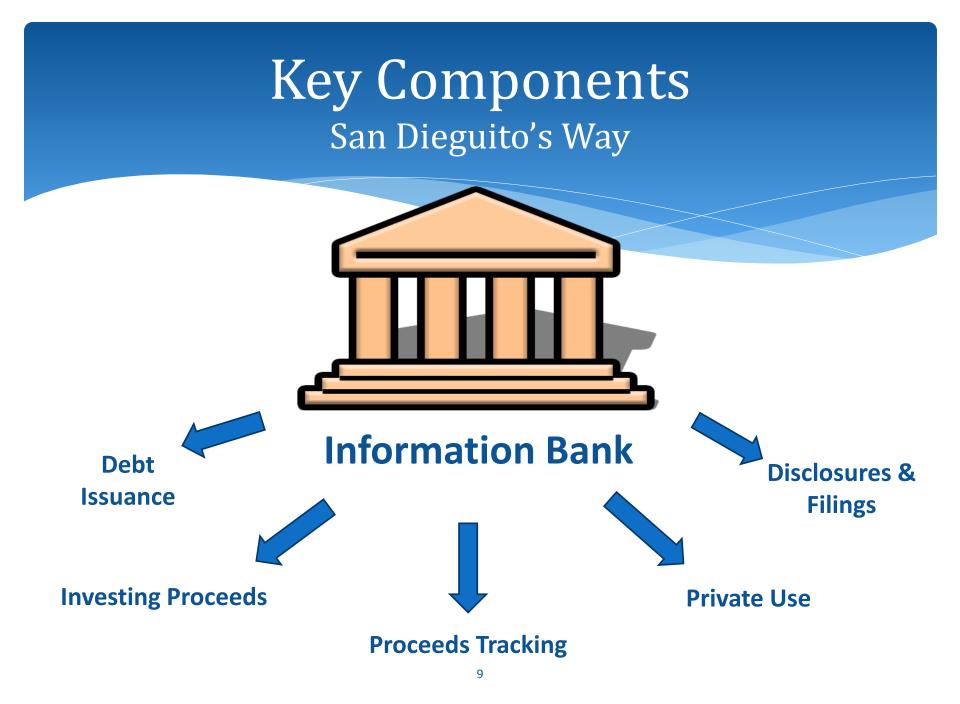
Not a one stop shop solution

Overview

- Why we have a policy?
- What does it do for us?
 - Creates and promotes awareness throughout organization
 - Assign responsibilities to the best folks
 - Helps to identify issues and problems early and to reduce risks
 - The best part...creates stability/continuity...even as staff changes
- What does it keep us from doing?
 - Loss of tax-exempt status
 - Inability to access future tax-exempt bond markets
 - Credit rating downgrades
 - Significant liability to the IRS or bondholders
 - All equal = damage to reputation

Key Components





Research

Create Team

Policy Considerations

Objectives



Who are you?

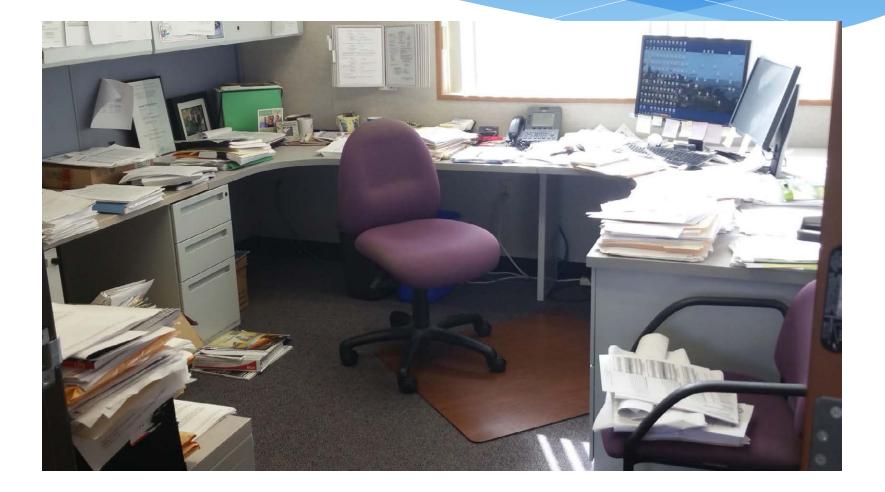
Questions to reflect on:

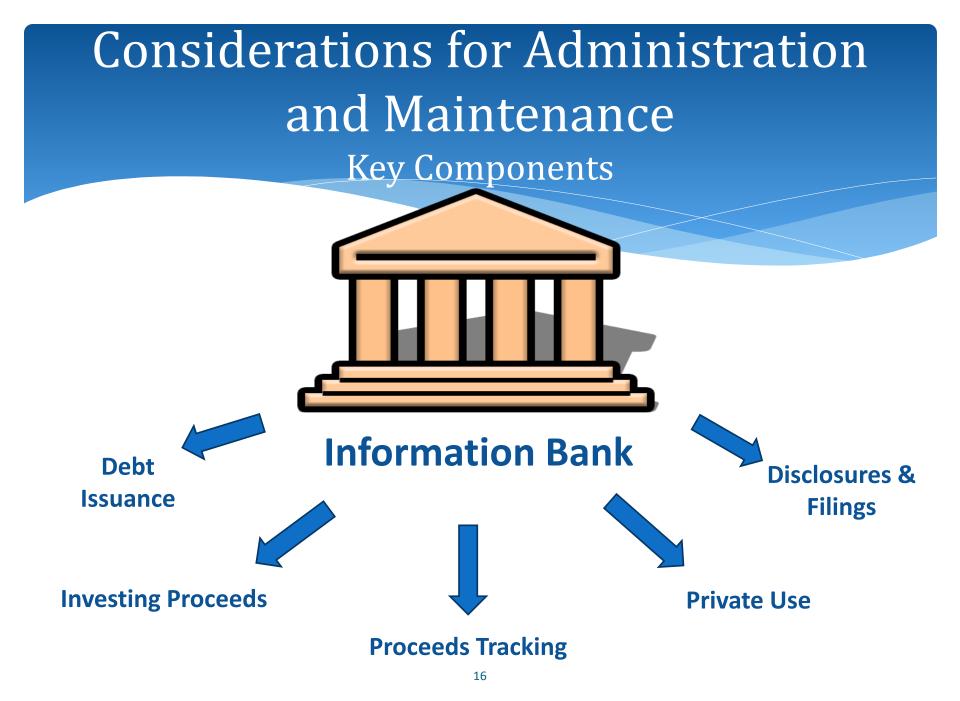
- Simple and broad vs. Detailed and technical
- Decentralized structure vs. Centralized structure
- Type of Debt
- Organizational policy structure
 - Internal guidelines to Board approved policy

Who we are.

- Drafting Policy and effect on Admin/Maintenance
 - Obviously address key components and make IRS and SEC friendly
 - Give ample time for research and learning
 - Make board approved policy simple enough for non-technical readers, but detailed enough to handle questions from public
 - Vet the policy among all your team even those that may not be on it anymore...







FINANCE

Debt Issuance/Investing Proceeds/Proceeds Tracking, Disclosure

POIN<mark>T PER</mark>SON

WAREHOUSE Research/Retention

FACILITIES DEPT. Proceeds Tracking/Monitor Private Use

FACILITIES & PLANNING

Debt Issuance/Investing Proceeds/Proceeds Tracking/Disclosure and Filings/Investor Relations/Research/Retention

BUSINESS DEPT.

Oversight of Policy/Debt Issuance (Contracts)/Monitor Private Use/Investor Relations

Summary Sheet for "Set of Currently Effective Continuing Disclosure Agreements"

April 2015 – Active Issues

- San Dieguito Public Facilities Authority Revenue Refunding Bonds, Series 2006 A, B and C, \$89,130,000, Final Year 2041, Annual Report Due every January 31. Use Authority checklist.
- San Dieguito Public Facilities Authority Lease Revenue Bonds, Series 2010 (Qualified School Construction Bonds – Direct Subsidy), \$13,015,000, Final Year 2027, Annual Report Due every March 31. Use District checklist.
- San Dieguito Union High School District 2013 General Obligation Bonds, Series A-1 (Taxable) \$2,320,000, Series A-2 (Tax-Exempt) \$157,680,000, Final Year 2038, Annual Report Due every March 31. Use District checklist.
- San Dieguito Union High School District 2015 General Obligation Bonds, Series B-1 (Taxable) \$7,010,000, Series B-2 (Tax-Exempt) \$110,030,000, Final Year 2040, Annual Report Due every March 31. Use District checklist.

CONTINUING DISCLOSURE ANNUAL REVIEW CHECKLIST

1. Date: _____

2. Fiscal Year Ending: _____

3. Name of Compliance Officer or assigned:

4. Obligations for which there are Currently Effective Continuing Disclosure Agreements:

. dated 20 19

5. Have any new Obligations subject to continuing disclosure been issued this year?

_____ No

_____ Yes (Add Agreement to Set of Currently Effective Continuing Disclosure Agreements)

If Yes, did the Compliance Officer review the Official Statement's Description of the Issuer's Continuing Disclosure Compliance History within the Prior 5 Years? Circle: Y/ N (If N, review and discuss any issues with bond counsel.)

6. Have any Obligations subject to Continuing Disclosure Been Completely Paid or Redeemed this Year?

_____No

Yes (Remove Agreement from Set of Currently Effective Continuing Disclosure Agreements)

7. Has the Compliance Officer reviewed the Annual Continuing Disclosure Filing to ensure that all Necessary Financial Statements, Financial Information and Operating Data is Included?

____Yes

No (Compliance Officer must review²the Annual Continuing Disclosure Filing)

8. Have any of the Following Events Occurred this Year?

Event

- 1. Principal and interest payment delinquencies Y / N
- 2. Unscheduled draws on debt service reserves reflecting financial difficulties Y / N
- 3. Unscheduled draws on credit enhancements reflecting financial difficulties Y / N
- 4. Substitution of credit or liquidity providers, or their failure to perform Y / N

9. Ratings Changes

9. If any such Event Occurred, was Proper Notice Provided?

_____Yes

_____ No (Call your dissemination agent or bond counsel immediately to discuss)

_____ N/A

10. Was a Dissemination Agent used?

___ Yes: Name/Contact: ______

No

Authority Checklist for Annual Report Requirements – SDPFA – 2006 Bonds, Series A, B, and C

For Annual Continuing Disclosure Information Statement

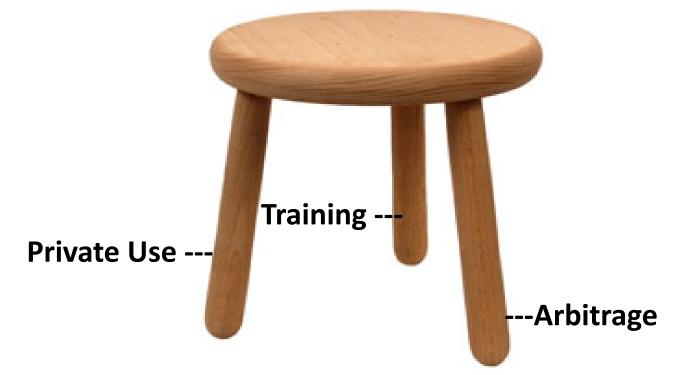
- 1. Update Narrative
- 2. Bond Information
 - 1. Principal Outstanding (for each series)
 - 2. Fund Information (those held by the trustee)
- 3. Financial Information Provide school district audited financial statements.
 - 1. Note Rule 15C2-12
 - 1. Financial statements filed separately with EMMA and by reference in report.
 - 2. Note investors should not rely on financial condition of school district in evaluating whether to buy, hold or sell the bonds.

- 4. Operating Information
 - 1. Assessed Value/Special Tax by each Community Facilities District
 - 2. Delinquency by each Community Facilities District (only years for which a delinquency is reported)
 - 3. Delinquency Property Owners (only for Community Facilities Districts with delinquencies values higher than 5% of the tax roll, or for individual property owners responsible for more than \$5,000 of any one Community Facilities District's delinquencies)
- 5. Land Ownership Summary
 - 1. Note any property owners responsible for more than 5% of annual special tax levy.
 - 2. Include # of parcels, total assessed value, bonded debt, annual special tax, % of tax roll, and value to lien

For ongoing compliance reporting to Trustee

- 1. Each August prepare covenant requirement for Community Facilities District 94-2 related to expenditures as related to Section 6.2(B) of the Indenture of Trust.
- On request by trustee prepare Status of Completion/Completion Certificate as related to Section 3.2(d) of the Indenture of Trust.

Support required for "post compliance policy"



Concluding Thoughts

- Identify point person to coordinate efforts aka cheerleader and or the guy with the messiest office
- Drafting the policy
 - Reinforce the time needed for research and learning not just the policy, but what comes after...
 - Look for the best person(s) in each category to complete the puzzle
- Vet draft and procedures necessary to maintain all aspects
 - More eyes the better
 - Can help point the way to finding that best person(s) to complete the group

Concluding Thoughts

- Team Creation/Formulation/Maintenance of Team
 - Don't be afraid to go outside your internal group
 - Online resources, peers, subject experts to provide information and training
- Implementation of policy/guidelines
 - Create an information bank
 - Start post compliance at issuance
 - Education and training/organization
- Stay current
- Update guidelines/policy when issuing new debt or other events