CHFFA HELP II PROGRAM EXECUTIVE SUMMARY

Amount Requested: \$569,000

Requested Loan Term: 15 year fixed

Authority Meeting Date: July 29, 2010 **Resolution Number:** HII-250

Applicant: Southern Humboldt Community

Healthcare District (SHCHD)

dba Jerold Phelps Community Hospital

733 Cedar Street

Garberville, California 95542

Humboldt County

Project Site: Same as above

Facility Type: General Acute Care Hospital, Community Clinic, Skilled Nursing,

Critical Care Access Hospital

Prior HELP II Borrower: No; however, a prior original HELP borrower

Issues to Note: The security package for a typical HELP II loan usually includes a 1st lien on corporate gross revenues. SHCHD is unable to provide a first position lien, but staff is satisfied real property security provided by SHCHD is satisfactory for this loan as described with more particularity on page two.

Background: SHCHD operates a small acute care district hospital (Jerold Phelps Community Hospital) in southern Humboldt County which has been providing health care to the people of this community since 1949. The community hospital was formed in 1960, which eventually led to the formation of SHCHD in 1980.

Uses of Loan Proceeds: Loan proceeds will be used to renovate SHCHD's existing facility to comply with seismic safety requirements set forth in Senate Bill 1953. The proposed project will divide the existing structure into two separate buildings and allow continued use of the hospital through 2029.

Financing Structure:

- Monthly payments of roughly \$3,930 (annual payments of \$47,160).
- First (1st) lien position on real property located at 733 Cedar Street, Garberville, California 95542.
- Loan to value ratio not to exceed 95%, with an estimated loan to value ratio of 18.9%.
- Second position lien on gross revenues (subordinate to the United States Department of Agriculture (USDA) 1980 bonds).

Financial Overview: During the review period, SHCHD's statement of activities appears to exhibit improvements in total revenues and an increase in net assets. The proforma debt service coverage ratio appears to be a solid 5.05x, indicating SHCHD should likely be able to repay the proposed HELP II loan.

Estimated Sources of Fu	nds:	Estimated Uses of Funds:		
HELP II Loan	\$569,000	Renovation	\$569,000	
Borrower Funds	9,113	Financing Costs	9,113	
Total Sources	\$578,113	Total Uses	\$578.113	

Due Diligence: Staff has received and reviewed the Eligibility, Legal Review, Religious Due Diligence, Savings Pass Through, Seismic Upgrades and Community Service Obligation documentation all of which satisfies the Authority's requirements.

Parties of Interest: (Included for the purpose of discerning conflicts of interest) Fidelity National Title Company

Staff Recommendation: Staff recommends approval of Resolution Number HII-250 for SHCHD in an amount not to exceed \$569,000 for a term not to exceed 15 years, contingent upon financing terms acceptable to the Authority, receipt of a United States Department of Agriculture (USDA) consent letter and staff's review and approval of SHCHD's interim financials for FY 2009/2010. Macias Gini & O'Connell, LLP., the Authority's financial analyst, concurs with the Authority's staff recommendation.

I. **DISCLOSURE:**

SHCHD filed Chapter 9 Bankruptcy in 1998¹. Though SHCHD stopped making payments on then outstanding USDA 1980 bonds, SHCHD was allowed to re-amortize the bonds which they now continue to timely service. At the time of the bankruptcy, SHCHD also had an original HELP loan (originated in 1989 for \$29,000) which was not secured by anything other than SHCHD's promise to pay. Ultimately, the meager sum of \$71.00 was written off by the Authority.

II. **ISSUES TO NOTE:**

The USDA requires and SHCHD has granted a first lien on gross revenues for the aforementioned bonds. Though the HELP II program typically requires a first lien position on gross revenues, staff is satisfied the real property to be pledged by SHCHD to secure the proposed HELP II loan is sufficiently valued (\$3 million) to provide ample security in the event of a default by SHCHD.

III. **PURPOSE OF FINANCING:**

Senate Bill 1953 mandated acute care hospitals to meet seismic safety requirements within certain time frames. With the proposed HELP II loan, SHCHD intends to renovate an existing structure to meet those seismic safety requirements.

\$ 569,000 Renovation.....

SHCHD plans to renovate its existing facility. The project consists of a structural modification to separate the existing structure into two separate structures. This separation will enable the hospital to meet State seismic requirements through 2029. Loan proceeds will also be used to redesign the radiology department and the clinical laboratory as both will be affected by the seismic retrofit. The redesign will include renovating the restrooms to allow them to become accessible to persons with disabilities.

SHCHD purchased the facility and hospital operations in 1980 for \$1.35 million. The building is 48,000 square feet, consisting of five parcels located on approximately 1.1 acres. SHCHD is in the process of having the property appraised. According to SHCHD's management, the value of the property is approximately \$3 million, leading to an approximate loan to value ratio of 18.9%. A property appraisal and a fully executed construction contact will be required before closing.

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A Chapter 9 Bankruptcy is a repayment plan between municipalities and creditors, which can include reducing the outstanding debt or interest rate, extending the term of loans and refinancing debts.

Financing Costs		_	9,113
Authority Fee	\$7,113		
Escrow and Title Fees	<u>2,000</u>		
Estimated Uses of Funds		\$	578,113

IV. FINANCIAL STATEMENTS AND ANALYSIS

Southern Humboldt Community Healthcare District Statement of Activities

	For the Year Ended June 30,			
	2009	2008	2007	
Revenue and Support:				
Net patient service revenue*	\$ 5,118,746	\$ 4,638,421	\$ 4,334,336	
Tax revenue	1,302,863	1,293,145	1,084,062	
Other operating revenue	140,987	169,771	94,729	
Total revenue and support	6,562,596	6,101,337	5,513,127	
Operating Expenses:				
Salaries and wages	2,350,659	2,246,822	1,966,422	
Professional fees	1,207,328	1,275,077	1,174,640	
Employee benefits	737,768	763,054	739,393	
Purchased services	599,373	442,173	413,472	
Supplies	464,261	512,160	479,524	
Insurance	217,018	224,795	250,904	
Other operating expenses	118,508	68,352	74,640	
Utilities	100,019	103,522	89,861	
Repairs and maintenance	95,530	119,209	67,625	
Depreciation	73,499	57,232	58,261	
Interest expenses	49,944	37,776	55,564	
Rents and leases	35,068	32,600	23,059	
Total operating expenses	6,048,975	5,882,772	5,393,365	
Change in net assets	513,621	218,565	119,762	
Net Assets:				
Beginning of Year	(64,655)	(283,220)	(402,982)	
End of Year	\$ 448,966	\$ (64,655)	\$ (283,220)	

*Net Patient Service Revenue for FYE June 30, 2009					
Payor Source	<u>Percent</u>				
Medicare	30.72%				
Medi-Cal	29.10%				
Self pay	17.49%				
Commercial	15.20%				
HMO/PPO	3.10%				
Compensation	2.31%				
Workers Comp	1.16%				
Other Government	0.92%_				
	100.00%				

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Southen Humboldt Community Healthcare District <u>Financial Position</u>

		As of June 30,					
			2009		2008		2007
ASSETS							
Current assets:							
Cash and cash equivalents		\$	198,938	\$	218,006	\$	62,560
Patient accounts receivable, net of allo	wances		569,888		500,217		698,453
Other receivables			160,030		557,582		438,391
Inventories			28,602		37,956		32,338
Estimated third party payor settlements	3		448,327		-		-
Prepaid expenses			33,569		42,420		37,548
Total current assets			1,439,354		1,356,181		1,269,290
Capital assets, net of accumulated depr	reciation		494,089		427,176		403,110
Deposits			5,852		5,852		5,852
Total assets		\$	1,939,295	\$	1,789,209	\$	1,678,252
LIABILITIES AND NET ASSETS: Current liabilities:							
Current maturities of long-term debt		\$	66,939	\$	41,628	\$	44,384
Accounts payable			363,531		672,268		477,199
Patient balances payable			116,856		143,099		121,957
Accrued expenses			326,638		375,676		266,352
Estimated third party payor settlements	3				50,545		439,304
Total current liabilities			873,964		1,283,216		1,349,196
Long-term debt, net of current maturiti	es		616,365		570,648		612,276
Total liabilities			1,490,329		1,853,864		1,961,472
Net assets:							
Invested in capital assets, net of related debt			(189,215)		(185,100)		(253,550)
Unrestricted			638,181		120,445		(29,670)
Total net assets			448,966		(64,655)		(283,220)
TOTAL LIABILITIES AND NET AS	SETS	\$	1,939,295	\$	1,789,209	\$	1,678,252
	Proforma (a)						
Financial Ratios:	FYE June 30, 2009						
- Immoni rumos.	112 0000 30, 200)		2009		2008		2007
Debt service coverage (x)	5.05		7.69		3.82		2.38
Debt/Unrestricted Net Assets (x)	2.94		2.04		9.82		(42.77)
Margin (%)			7.83		3.58		2.17
Current Ratio (x)			1.65		1.06		0.94
			1.00		1.00		

⁽a) Recalculates FY 2009 audited results to include the impact of this proposed financing.

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<u>Financial Discussion – Statement of Activities (Income Statement)</u>

SHCHD's income statement appears to exhibit an improvement in operating results during the review period. The increase in net assets improved from approximately \$119,000 in FY 2007 to \$513,000 in FY 2009, with most of the improvement relating to higher net patient service revenue.

Particular Facts to Note:

- SHCHD's management indicates the increase in net patient service revenue (notwithstanding a decline in patient visits) can likely be attributed to their hiring of an accounting firm specializing in Critical Access Hospital Medicare and Medi-Cal Cost Reports. SHCHD's management team reports they have endeavored to (1) maximize cost-based reimbursement from primary insurance payors Medicare and Medi-Cal, (2) improve charge capture and billing of services provided to patients and (3) improve third-party reimbursement rates through contract review and negotiation.
- According to SHCHD, tax revenues are projected to remain consistent. The tax structure is based on a fixed amount per parcel and is not affected by declines in property valuations.
- SHCHD's expenses appear to have increased approximately 3% from FY 2008 to FY 2009 which also appears to have kept in line with revenues.

<u>Financial Discussion – Statement of Financial Position (Balance Sheet)</u>

SHCHD's balance sheet appears to have been improving and to have a solid proforma debt service coverage ratio of 5.05x suggesting that SHCHD should likely be able to repay the proposed HELP II loan.

Particular Facts to Note:

• Throughout the entire three year review period, the audited financial statements have included "Going Concern" language; however, SHCHD's appears to have improved its operations by implementing new strategies. For example, SHCHD now operates with total net assets of \$448,000 for FY 2009 compared to (\$283,000) for FY 2007. Staff has requested and will review 2010 interim unaudited financials prior to closing the proposed HELP II loan for the purpose of confirming operations appear to be moving in a positive direction. To the extent interim numbers reveal negative material differences when compared to SHCHD's audited financials, staff will require SHCHD to return to the board for reconsideration.

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² Going Concern – The going concern opinion relates to generally accepted auditing standards with respect to evaluating whether there is "substantial" doubt about the entity's ability to continue. Continuation of an entity as a going concern is assumed in financial reporting in the absence of significant information to the contrary.

- Estimated third party settlements of \$448,000 moved from a liability to an asset in FY 2009.
 According to SHCHD, this occurred primarily because of their improved cost accounting measures which, as mentioned above, resulted in larger receivables from both Medicare and Medi-Cal.
- Cash and Cash Equivalent is approximately \$198,000 for FY 2009, which is only 12 days cash on hand, well below the recommended target of 30 days. SHCHD reports that it utilized cash reserves to pay down its accounts payables which has given SHCHD more negotiation leverage with district vendors and which has helped SHCHD to avoid unnecessary past due penalties and interest. Though SHCHD has plans to increase cash reserves through stricter financial management, SHCHD secured a line of credit in October 2009 for up to \$250,000 to serve as a backup reserve account in the event of any cash flow shortage. Though the current balance on this line of credit is \$0, SHCHD reports that it has periodically had to rely on this line of credit since October 2009 primarily due to delays in receiving 3rd party settlement receivables and county tax payments.

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EXHIBIT 1

UTILIZATION STATISTICS

Patient Visits for Fiscal Year Ended June 30,

Clients Served / (Patient Visits)

	2009	2008	2007
Totals	5,746 / (18,265)	5,877 / (19,023)	5,779 / (19,149)

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EXHIBIT 2

OUTSTANDING DEBT

Date Issued	Original Amount	Amount Outstanding* As of June 30, 2009	Estimated Amount Outstanding after Proposed Financing
Existing Long-Term Debt:			
USDA Revenue Bonds, 1980 (United States Department of Agriculture)	\$751,125	\$570,647	\$570,647
Capital Lease Obligations	129,162	112,657	112,657
Proposed CHFFA HELP II, 2010		N/A	569,000
TOTAL DEBT		\$683,304	\$1,252,304

^{*} Includes current portion of long-term debt.

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EXHIBIT 3

BACKGROUND AND LICENSURE

Background

SHCHD operates a small acute care district hospital (Jerold Phelps Community Hospital), in southern Humboldt County. Healthcare has been offered to the people of the community at this location since 1949. The community hospital was formed in 1960, which eventually led to the formation of the Healthcare District in 1980. In March 2009, SHCHD obtained its Critical Care Access Hospital status.

SHCHD is a political subdivision of the State of California, organized under Local Health Care District Law, as set forth in the Health and Safety Code of the State of California. SHCHD operates a community hospital servicing the residents of the surrounding communities and visitors to the area. SHCHD derives a significant portion of revenue from third-party payors, including Medicare, Medi-Cal, and commercial insurance organizations. SHCHD maintains its financial records on the accrual basis of accounting in conformity with guidelines set for the by the Local Health Care District Law and the Office of Statewide Health Planning and Development of the State of California.

Licensure, Certification and Accreditation

Southern Humboldt Community Healthcare District is licensed by the California Department of Public Health to operate and maintain a general acute care hospital, which is located at 733 Cedar Street, Garberville, CA 95542.

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