CALIFORNIA ALTERNATIVE ENERGY AND ADVANCED TRANSPORTATION FINANCING AUTHORITY

Request to Approve a Time Extension for the Initial Term of the Master Regulatory Agreement¹

Lollicup USA, Inc. Application No. 17-SM057

Tuesday, September 15, 2020

Prepared By: Matthew Jumps, Program Analyst

SUMMARY

Applicant – Lollicup USA, Inc.

Location – Chino, San Bernardino County

Industry – Recycled Food Packaging Manufacturer

Project – Upgrade and Expansion of Recycled Food Packaging Manufacturing Facility (Advanced Manufacturing)

Total Amount Qualified Property Approved—\$10,345,200

Estimated Sales and Use Tax Exclusion Amount at Approval² \$871,066

Amount of Time Requested –

• One year and six months, until March 19, 2022 for the Initial Term of the Master Regulatory Agreement (four years and six months from the date of initial CAEATFA Board approval)

Staff Recommendation – Approval

¹ All capitalized terms not defined in this document are defined in the Program's statute and regulations.

² This amount is calculated based on the average statewide sales tax rate at the time of initial approval, which was 8.42%.

REQUEST

On September 19, 2017, the CAEATFA Board approved a sales and use tax exclusion ("STE") for Lollicup USA, Inc. ("Lollicup" or the "Applicant") for the purchase of up to \$10,345,200 in Qualified Property to upgrade and expand its Chino, California manufacturing facility to bring its facility and manufacturing processes beyond current industry standards and to manufacture more products under its eco-friendly Karat Earth brand (the "Project"). The Master Regulatory Agreement ("Agreement") initial term provided the Applicant with three years from the date of Board Approval to utilize its STE award. The initial term of the Agreement can be extended by the Board upon a finding that an extension is in the public interest and advances the purposes of the Program.

As of June 30, 2020, Lollicup has used the STE to purchase \$5,752,038.39 of Qualified Property (56% of the total Qualified Property approved). The Applicant is requesting to extend the Agreement initial term by one year and six months to accommodate a slowdown in implementation of the Project due to reaching maximum capacity of Lollicup's current facility.

Lollicup states it has outgrown its current facility, which has led to a slowdown in purchases of Qualified Property. While Lollicup does not forecast using purchasing the full Qualified Property amount approved, the Applicant intends to make qualifying purchases over the next 18 months to continue to update and maintain operations in its current facility while it works to move into a new facility to accommodate its growth in operations. The Applicant states the scope of the Project remains the same and that the company has already developed additional innovative machine operation processes to further increase efficiency. Lollicup also states that it plans to apply for another STE award once it finalizes plans for a new facility.

THE APPLICANT

Lollicup, a California corporation, was founded in 2000 when the first Lollicup tea café opened in San Gabriel, California. Lollicup eventually established its Karat brand to produce its own paper and plastic disposable goods and packaging. Karat brand products are now used by thousands of businesses.

The major shareholders (10.0% or greater) of Lollicup USA, Inc. are:
Alan Yu
Marvin Cheng

The corporate officers of Lollicup USA, Inc. are:

Alan Yu, CEO and President Marvin Cheng, CFO Amy Tsen, VP of Finance Joanne Wang, COO

THE PROJECT

Lollicup is upgrading and expanding its Chino, California manufacturing facility to bring its facility and manufacturing processes beyond current industry standards and to manufacture more products under its eco-friendly Karat Earth brand. The company intends to streamline its process by investing in automated manufacturing equipment and robotics, while at the same time retaining employees by offering new career advancement opportunities. The Applicant represents that automation will improve the efficiency of its production process and allow the company to produce more of the final product in the same amount of time. Lollicup also intends to purchase a high velocity grinder that will allow for the separation and processing of solid waste generated during the manufacturing process so that this excess can be reused or recycled. This will eliminate the need to send excessive amounts of waste to landfills. Another new piece of equipment called a specialized precision folding wing will allow Lollicup to produce paper cups made of significantly less paper as this machine is capable of churning out cups that are much thinner than standard paper cups.

AGREEMENT INITIAL TERM EXTENSION REQUEST

Lollicup has requested that the initial term of the Agreement be extended from September 19, 2020 to March 19, 2022 in order to accommodate a slowdown in implementation of the Project due to reaching maximum capacity of Lollicup's current facility.

Staff Evaluation

According to the Applicant, the delay in the Project and use of the STE award is due to outgrowing its current facility. Lollicup is requesting an extension to continue to update and maintain current operations while it actively seeks to move to a new facility, further expanding its operations within California. Recently Lollicup has pivoted its resources and operations to produce personal protective equipment to meet market needs due to the ongoing pandemic. This shift in operations could lead to further use of the remaining STE award and further support California's response to the pandemic, all while staying within the scope of the original project – automation of the Applicant's manufacturing process.

Based on this information, Staff believes extending the term of the Agreement will allow for the Project to be completed, and is therefore in the public interest and advances the purposes of the Program.

LEGAL QUESTIONNAIRE

Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. Staff, in consultation with legal counsel, has determined that the legal issues disclosed do not affect the financial viability or legal integrity of the Applicant.

CAEATFA FEES

In accordance with the STE Program Regulations,³ the Applicant has paid an additional fee of \$500 because extending the initial term requires a modification to the Applicant's Master Regulatory Agreement.

RECOMMENDATION

Staff recommends that the Board approve Lollicup USA, Inc.'s request to extend the initial term of the Agreement by one year and six months to March 19, 2022 as it is in the public interest and advances the purposes of the Program.

Attachments

Attachment A: Lollicup USA, Inc.'s letter requesting waiver (July 22, 2020) Attachment B: Lollicup USA, Inc.'s staff summary at the time of approval

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³ California Code of Regulations Title 4, Division 13, Section 10036

RESOLUTION APPROVING A TIME EXTENSION FOR LOLLICUP USA, INC.'S INITIAL TERM FOR THE MASTER REGULATORY AGREEMENT

September 15, 2020

WHEREAS, on September 19, 2017 the California Alternative Energy and Advanced Transportation Financing Authority (the "Authority"), a public instrumentality of the State of California, approved a Sales Tax Exclusion ("STE") in the amount of \$10,345,200 of Qualified Property for Lollicup USA, Inc. (the "Applicant"); and

WHEREAS, within three years of the approval by the Authority, the Applicant must make all purchases of the total amount of Qualified Property listed in the approval resolution (Regulations Section 10035(b)(1)); and

WHEREAS, upon a finding that it is in the public interest and advances the purposes of the Program, the Authority may waive the requirement that all purchases of Qualified Property be made within three years of Application approval (Regulations Section 10035(b)(1)(A)); and

WHEREAS, the Applicant has requested a waiver of the requirement to purchase all of the Qualified Property within three years by September 19, 2020, due to unexpected delays in the Project timeline, extending the term by one year and six months to March 19, 2022; and

WHEREAS, granting the waiver will allow the Project to proceed and the state to receive the anticipated environmental and economic benefits that justified the initial approval of the Project in accordance with the law, thereby advancing both the public interest and the purposes of the Program.

NOW THEREFORE BE IT RESOLVED by the California Alternative Energy and Advanced Transportation Financing Authority, as follows:

Section 1. The Authority finds that it is in the public interest and advances the purposes of the Authority to extend the initial term of the Agreement to March 19, 2022.

Section 2. This resolution shall take effect immediately upon its passage.

Attachment A: Lollicup USA, Inc.'s Letter Requesting Waiver (July 22, 2020)

Lollicup USA, Inc. 6185 Kimball Avenue Chino, CA 91708

July 22, 2020

CAEATFA Board 915 Capitol Mall Room 538 Sacramento, CA 95814

Dear CAEATFA Board,

Lollicup USA, Inc. is requesting an extension of 1½ years. We have outgrown our factory size which has limited our growth and capability in fulfilling our expected Qualified Property spend. Due to the growth, we are now looking into a second California facility. Until this occurs, we are still committed to purchasing the necessary equipment related materials to ensure that we can continue to manufacture products with interruptions. We do not foresee that we can reach the full awarded amount in purchases due to the limitation on growth in our current facility, but we do intend to purchase enough machinery materials to keep us operational.

We believe that our next largest spend would be towards the move into a new facility. This expansion will allow us to purchase more equipment as well as enhance the growth of our existing product lines to support demand in sales.

Amount of Qualified Property purchased to date: \$5,571,826.42

Our project scope still remains the same, we have actually developed additional innovative process in terms of machine operations so that we can utilize personnel time better. We have recently changed some installations that includes a special equipment that has the capability to quality check and sort products off multiple machinery. What once required 4-5 operators now require just 1. This new equipment also increases the speed of our operations.

Best Regards,

Alan Yu CEO & President

Attachment B: Lollicup USA, Inc.'s Staff Summary at the Time of Approval

CALIFORNIA ALTERNATIVE ENERGY AND ADVANCED TRANSPORTATION FINANCING AUTHORITY

Request to Approve Project for Sales and Use Tax Exclusion (STE)⁴

Lollicup USA, Inc. Application No. 17-SM057

Tuesday, September 19, 2017

Prepared By: Melanie Holman, Analyst

SUMMARY

Applicant – Lollicup USA, Inc.

Location – Chino, San Bernardino County

Industry – Recycled Food Packaging Manufacturing

Project – Upgrade and Expansion of Recycled Food Packaging Manufacturing Facility (Advanced Manufacturing)

Value of Qualified Property – \$10,345,200

Estimated Sales and Use Tax Exclusion Amount⁵ – \$871,066

Application Score –

Fiscal Benefits Points: 5,115
Environmental Benefits Points: 90
Net Benefits Score: 5,205

Additional Benefits Points: 121 **Total Score:** 5,326

Staff Recommendation - Approval

⁴ All capitalized terms not defined in this document are defined in the Program's statute and regulations.

⁵ This amount is calculated based on the average statewide sales tax rate of 8.42%.

THE APPLICANT

Lollicup USA, Inc. ("Lollicup" or the "Applicant"), a California corporation, was founded in 2000 when the first Lollicup tea café opened in San Gabriel, California. Lollicup eventually established its Karat brand to produce its own paper and plastic disposable goods and packaging. Karat brand products are now used by thousands of businesses.

The major shareholders (10.0% or greater) of Lollicup USA, Inc. are:
Alan Yu, (50%)
Marvin Cheng, (50%)

The corporate officers of Lollicup USA, Inc. are:

Alan Yu, Chief Executive Officer and President Marvin Cheng, Chief Financial Officer

THE PROJECT

Lollicup represents that it plans to upgrade and expand its Chino, California manufacturing facility to bring its facility and manufacturing processes beyond current industry standards and to manufacture more products under its eco-friendly Karat Earth brand (the "Project"). The company intends to streamline its process by investing in automated manufacturing equipment and robotics, while at the same time retaining employees by offering new career advancement opportunities. The Applicant represents that automation will improve the efficiency of its production process and allow the company to produce more of the final product in the same amount of time. Lollicup also represents that it intends to purchase a high velocity grinder that will allow for the separation and processing of solid waste generated during the manufacturing process so that this excess can be reused or recycled. This will eliminate the need to send excessive amounts of waste to landfills. Another new piece of equipment called a specialized precision folding wing will allow Lollicup to produce paper cups made of significantly less paper as this machine is capable of churning out cups that are much thinner than standard paper cups.

ANTICIPATED COSTS OF QUALIFIED PROPERTY

The anticipated Qualified Property purchases are listed below:

Paper Cup Dye Cutting Parts	\$ 118,000
Paper Cup Forming Machines Parts	300,000
Paper Cup Inspection Machine Parts	149,000
High Efficiency Paper Printing Machine	2,000,000
Paper Cup Plastic Sleeving Machine	660,000
Paper Cup Plastic Sleeving Machine Parts	17,000
Polyproylene ("PP") Thermoforming Machine	2,560,000
PP Thermoforming Machine Mold	402,000
PP Thermoforming Machine Extruder	1,415,000
PP Raw Material Lift	136,000
PP High-Velocity Grinder Machine	32,000
Polyethylene terephthalate ("PET") High-Velocity Grinder Machine	30,000

PET High-Velocity Grinder Machine Blower & Storage Tank		5,500
PET Plastic Cup Plastic Sleeving Machine		15,700
Automation Robotic Arms		1,540,000
Plastic molds for new plastic products		600,000
Chiller		185,000
Air Compressor		180,000
	Total	\$10,345,200

Note: The Qualified Property purchases reported in the Application and shown here in staff's report are estimated costs. At the termination of the master regulatory agreement a finalized project equipment list will be prepared detailing the value of the Project equipment acquired and detailing the actual tax benefit realized pursuant to Revenue and Tax Code Section 6010.8. Variance from the costs shown in the Application and in this report may occur prior to the closing due to increased costs of certain components (of the Project) over original estimates, and other reasons. In addition, such costs may vary after closing due also to increased costs, as well as common design and equipment modifications during construction, differences in equipment due to future changes in law or regulation, or for other reasons.

TIMELINE

The first phase of expansion has been ongoing for more than a year. This second phase will begin with the majority of equipment purchased in late 2017 and early 2018. All purchases are projected to be complete within three years.

PROJECT EVALUATION

NET BENEFITS

The total cost of the Qualified Property purchases is anticipated to be \$10,345,200 and the total net benefits are valued at \$3,584,279 for the Project. The Project received a Total Score of 5,326 points, which exceeds the required 1,000 point threshold and a total Environmental Benefits Score of 90 points, which exceeds the 20 point threshold.

- **A.** <u>Fiscal Benefits (5,115 points)</u>. The net present value of the total fiscal benefits over the lifetime of the Qualified Property is derived from the Applicant's sales taxes, personal income taxes paid by the firm's employees, firm taxes on profits, property taxes and other indirect fiscal benefits of the Applicant which amounts to \$4,455,345 resulting in a Fiscal Benefits score of 5,115 points for the Project.
- **B.** Environmental Benefits (90 points). The Project will result in an Environmental Benefits Score of 90 points. The Applicant received points in the following categories:

- 1. Energy Consumption (30 of 30 points). The Applicant represents that its manufacturing process will result in a 30% reduction in energy consumption relative to the industry standard manufacturing process.
- 2. <u>Water Use (30 of 30 points)</u>. The Applicant represents that its manufacturing process will result in an 80% reduction in water use relative to the industry standard manufacturing process.
- 3. Solid Waste (30 of 30 points). The Applicant represents that its manufacturing process will result in a 90% reduction in solid waste produced relative to the industry standard manufacturing process.
- C. <u>Additional Benefits (121 points)</u>. Applicants may earn additional points for their Total Score. The applicant submitted information and received 121 additional points.
 - 1. <u>Permanent Jobs (60 of 75 points)</u>. The Applicant represents that the Project will support a total of 394 permanent jobs at its Facility. CAEATFA estimates that approximately nine of these jobs will be attributable to a marginal increase in jobs created due to the approved STE resulting in a Permanent Jobs Score of 60 points for the Project.
 - 2. <u>Construction Jobs (0 of 75 points)</u>. The Applicant represents that the Project will support a total of two construction jobs at its Facility. CAEATFA estimates that none of these jobs will be attributable to a marginal increase in jobs created due to the approved STE. Zero points were awarded because the marginal increase in jobs does not meet the required threshold.
 - 3. <u>Unemployment (11 of 50 points)</u>. The Applicant's Project is located in San Bernardino County which has an average annual unemployment rate of 8%. This is above 110% of the statewide average annual unemployment rate which was 7.5% in 2014, the dataset used in the application. This results in an Unemployment Score of 11 points for this Project.
 - **4.** Research and Development Facilities (25 points). The Applicant has verified that it has a facility located in California that performs research and development functions related to the creation of new products and processes.
 - **5.** <u>Industry Cluster (25 points)</u>. The industry associated with this Application has been identified by the County of San Bernardino as an industry cluster.

STATUS OF PERMITS/OTHER REQUIRED APPROVALS

Lollicup represents that they are in the process of securing or have already secured the necessary permits. This includes permitting from Southern California Edison to accommodate the new equipment. No construction or building permits are needed at this time.

LEGAL QUESTIONNAIRE

Staff reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. The responses did not disclose any information that raises questions concerning the financial viability or legal integrity of this Applicant.

CAEATFA FEES

In accordance with CAEATFA Regulations,⁶ the Applicant has paid CAEATFA an Application Fee of \$5,172.60 and will pay CAEATFA an Administrative Fee up to \$41,380.80.

RECOMMENDATION

Staff recommends approval of Resolution No. 17-SM057 for Lollicup USA, Inc's purchase of Qualified Property in an amount not to exceed \$10,345,200 anticipated to result in an approximate Sales and Use Tax Exclusion value of \$871,066.

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⁶ California Code of Regulations Title 4, Division 13, Section 10036

RESOLUTION APPROVING AND AUTHORIZING EXECUTION OF A MASTER REGULATORY AGREEMENT WITH LOLLICUP USA, INC.

September 19, 2017

WHEREAS, the California Alternative Energy and Advanced Transportation Financing Authority (the "Authority" or "CAEATFA") has received the Application of **Lollicup USA**, **Inc.** (the "Applicant"), for financial assistance in the form of a master regulatory agreement (the "Agreement") regarding tangible personal property utilized in an Advanced Manufacturing process or for the design, manufacture, production or assembly of Advanced Transportation Technologies or Alternative Source products, components, or systems ("Qualified Property") as more particularly described in the staff summary and in the Applicant's Application to the Authority (collectively, the "Project"); and

WHEREAS, the Applicant has requested the Authority to enter into the Agreement to acquire Project equipment with an estimated cost not to exceed \$10,345,200 over a period of three years; and

WHEREAS, the Applicant believes that this form of financial assistance will enable it to avail itself of the benefits of an exclusion from sales and use taxes relative to the Qualified Property pursuant to California Revenue and Taxation Code Section 6010.8; and

WHEREAS, approval of the terms of the Agreement and authority for the Executive Director, Deputy Executive Director, or Chair of the Authority to execute the necessary documents to effectuate the Agreement is now sought;

NOW, THEREFORE, BE IT RESOLVED by the California Alternative Energy and Advanced Transportation Financing Authority, as follows:

Section 1. The Project constitutes a "project" within the meaning of Public Resources Code Section 26003(a)(8)(B).

<u>Section 2</u>. The requested master regulatory agreement constitutes "financial assistance" within the meaning of Public Resources Code Section 26003(a)(6).

<u>Section 3</u>. The Applicant is a "participating party" within the meaning of Public Resources Code Section 26003(a)(7).

Section 4. The Executive Director, Deputy Executive Director, or Chair of the Authority (the "Authorized Signatories") are hereby authorized for and on behalf of the Authority to approve any changes to the Project as the Executive Director shall deem appropriate, provided that the amount of the Qualified Property to be purchased may not be increased above the amount approved by the Authority.

Section 5. The proposed form of the Agreement between the Applicant and the Authority, as filed with the Authority prior to this meeting, is hereby approved. The Authorized Signatories are hereby authorized and directed, for and on behalf and in the name of the Authority, to execute, acknowledge and deliver to the Applicant the Agreement in substantially the form filed with or approved by the Authority, with such insertions, deletions or changes therein as the Authorized Signatory executing the same may require or approve, and with particular information inserted therein in substantial conformance with the staff summary and in the Applicant's Application to the Authority, such approval to be conclusively evidenced by the execution and delivery thereof. The Authority understands and agrees that pursuant to the terms of the Agreement, the obligations of the Applicant may, under some circumstances, be carried out or assumed by a successor or assignee entity, or by an affiliate of the Applicant.

Section 6. Each of the Authorized Signatories, acting alone, is hereby authorized and directed to do any and all ministerial acts, including (without limitation) the execution and delivery of any and all documents and certificates they may deem necessary or advisable in order to consummate the Agreement and otherwise effectuate the purposes of this Resolution.

Section 7. The Applicant shall assure CAEATFA that all Qualified Property listed in the semi-annual reports pursuant to the Agreement shall be installed, maintained and operated in compliance with all applicable local, state and federal laws.

<u>Section 8</u>. The Agreement shall only apply to Qualified Property that the Applicant certifies will be installed, maintained and operated at facilities within the State of California.

Section 9. The adoption by the Authority of this Resolution for the Applicant shall not be referred to in any application before any governmental agency as evidence of the feasibility, practicality or suitability of the Project or in any application for any required permission or authority to acquire, construct or operate the Project.

Section 10. This Resolution is effective immediately and will remain in full force and effect unless the Regulatory Agreement, as defined in CAEATFA Regulations Section 10035(a), is not executed within thirty (30) days of the date of this Resolution. The Executive Director may extend the thirty days if necessary.