

CALIFORNIA HEALTH FACILITIES FINANCING AUTHORITY

EXECUTIVE SUMMARY

| | | | |
|---|---|---|------------------------|
| Applicant: | Marshall Medical Center (“Marshall”) Placerville, California (El Dorado County) | Amount Requested: | \$50,000,000 |
| | | Date Requested: | October 30, 2003 |
| | | Requested Loan Term: | 30 years |
| Facility Types: | Acute care & skilled nursing services | Resolution Number: | F- 300 |
| Uses of Bond Proceeds: Marshall seeks funds for construction of an acute care wing and renovation of the second floor of the existing hospital. | | | |
| Type of Issue: | Negotiated public offering with fixed (Series A) and variable rates (Series B) | | |
| Credit Enhancement: | Cal-Mortgage insurance (Series A) AMBAC & Cal-Mortgage insurance (Series B) | | |
| Expected Credit Rating: | Series A: BBB (S&P), based on Cal-Mortgage insurance Series B: AAA (S&P), based on Ambac insurance <i>(expected underlying rating of BBB [Fitch])</i> | | |
| Senior Underwriter: | UBS Financial Services, Inc. | | |
| Bond Counsel: | Orrick, Herrington & Sutcliffe LLP | | |
| Financial Overview: Marshall has demonstrated well-managed growth, with strong profitability in the last three years leading to sizeable unrestricted net assets, good liquidity, and modest leverage. Marshall will become leveraged with this financing, but a proforma debt service coverage ratio of 2.77x indicates an ability to manage this debt. | | | |
| Sources of Revenue (000’s): (FYE 10/31/02) | | <u>Amount</u> | <u>Percent</u> |
| Medicare | | \$42,273 | 50% |
| Medi-Cal | | 10,146 | 12% |
| Managed Care | | 30,436 | 36% |
| Private Pay | | <u>1,691</u> | <u>2%</u> |
| | | <u>\$84,546</u> | <u>100%</u> |
| <u>Estimated Sources of Funds (000’s):</u> | | <u>Estimated Uses of Funds (000’s):</u> | |
| Par Amount of CHFFA Bonds | \$50,000 | Construction/Renovation | \$42,000 |
| Equity Contribution | 7,000 | Capitalized interest | 7,400 |
| Original Issue Discount | (1,000) | Debt Service Reserve | 1,900 |
| | | Cal Mortgage Premium/Fee | 2,500 |
| | | AMBAC Premium | 1,300 |
| | | Costs of Issuance | <u>900</u> |
| Total Sources | <u>\$56,000</u> | Total Uses | <u>\$56,000</u> |
| Legal Review: No information was disclosed to question the financial viability or legal integrity of the Applicant. | | | |
| Staff Recommendation: Staff recommends the Authority approve a Resolution in an amount not to exceed \$50,000,000 for Marshall Medical Center subject to a final insurance commitment from Cal-Mortgage. | | | |

STAFF SUMMARY AND RECOMMENDATION

Marshall Medical Center (“Marshall”)

October 30, 2003
Resolution Number: F-300

I. PURPOSE OF FINANCING:

According to management, Marshall has not expanded its hospital facilities in the last 13 years, despite a population growth of 40% (and expected growth of 5.7% per year). Marshall often has few or no available beds, impacting the scheduling of surgeries and delaying emergency room treatment. Marshall seeks to build a wing adjoining its existing facility wing, creating space to add approximately 25 more beds and to expand ancillary services.

Construction/Renovation \$42,000,000

The Project consists of the construction of a new wing of the hospital, creating a separate acute care facility, and remodeling shell space in the existing facility.

The new acute care wing will comprise approximately 58,500 square feet on two levels, plus basement, connected to the existing facility. Services that will be relocated to this wing include an expanded emergency room (nearly doubled in space), intensive care unit (to consist of all private rooms), and imaging. The new wing will house a new step-down unit (designed for recovery from surgical interventions) and an additional telemetry unit. Marshall may also add one floor (approximately 20,000 square feet) to the new wing to house obstetrics services, with all private rooms and an operating room specifically for C-sections.

A feasibility study, completed this month, includes forecasts for the next five years, showing sufficient cash flows to cover operating expenses, construction & renovation costs, as well as equipment needs.

The project will add 25 beds, for a total of 130. The construction of the new wing will require expansion of the parking lot.

This new construction is expected to begin in 2004 with a completion date in 2007 estimated to cost \$36.2 million.

Renovations are expected to begin in early 2004 with a completion date in early 2005 and is estimated to cost \$5.8 million.

The renovation involves the second floor of the existing facility and will include the relocation and expansion of clinical lab suites, pharmacy, and remodeling of the conference rooms, and electrical/mechanical systems upgrades. Simultaneously with this renovation project, work will be done that will bring Marshall into full compliance with the seismic retrofit requirements.

| | | |
|--|-----------|----------------------------|
| Capitalized Interest | | 7,400,000 |
| Debt Service Reserve | | 1,900,000 |
| Cal-Mortgage Insurance Premium/ Fee | | 2,500,000 |
| Ambac Insurance Premium | | 1,300,000 |
| Financing Costs | | 900,000 |
| Cost of Issuance | \$512,500 | |
| Underwriters Discount | 387,500 | |
| Total Uses of Funds | | <u>\$56,000,000</u> |

Structure of Financing:

- Series A:
 - Fixed rate bonds (\$30 million), 30 year maturity
 - Credit Enhancement: Cal-Mortgage insurance
 - Expected Credit Rating: BBB (S&P), based on Cal-Mortgage insurance
(expected underlying rating of BBB [Fitch])
 - Negotiated public offering.

- Series B:
 - Variable, auction rate bonds (\$20 million), 30 year maturity
 - Credit Enhancement: Cal-Mortgage insurance and Ambac insurance
 - Expected Credit Rating: AAA (S&P), based on Ambac insurance
(expected underlying rating of BBB [Fitch])
 - Negotiated public offering.

II. FINANCIAL STATEMENTS AND ANALYSIS

Marshall Medical Statements of Operations (\$000's) (Unrestricted)

| | For the ten months ended 8/31/03 (Unaudited) | For the year ended October 31, | | |
|--|---|--------------------------------|------------------|------------------|
| | | 2002 | 2001 | 2000 |
| Unrestricted Revenue: | | | | |
| Net patient service revenue | 76,584 | \$ 84,546 | \$ 71,436 | \$ 55,012 |
| Capitation premium revenue | - | - | 229 | 11,532 |
| Other revenue | 647 | 808 | 848 | 594 |
| Total revenues | <u>77,231</u> | <u>85,354</u> | <u>72,513</u> | <u>67,138</u> |
| Operating Expenses: | | | | |
| Salaries and benefits | 42,839 | 42,767 | 36,901 | 32,889 |
| Professional fees | 3,993 | 3,780 | 3,820 | 3,593 |
| Supplies | 8,419 | 8,859 | 8,584 | 7,624 |
| Depreciation and amortization | 4,985 | 5,373 | 4,928 | 4,890 |
| Purchased services | 3,175 | 3,863 | 3,620 | 4,155 |
| Provision for bad debts | 2,659 | 3,973 | 3,636 | 3,016 |
| Registry | 2,065 | 2,451 | 1,361 | 885 |
| Capitated services - outside providers | - | - | 615 | 5,471 |
| Interest | 1,762 | 2,202 | 2,328 | 2,368 |
| Other | 2,260 | 4,073 | 2,750 | 2,172 |
| Total operating expenses | <u>72,157</u> | <u>77,341</u> | <u>68,543</u> | <u>67,063</u> |
| Operating income | 5,074 | 8,013 | 3,970 | 75 |
| Investment income | 878 | 854 | 770 | 1,119 |
| Other | 284 | 569 | 678 | (142) |
| Increase in unrestricted net assets | 6,236 | 9,436 | 5,418 | 1,052 |
| Unrestricted net assets, beginning of year | <u>34,632</u> | <u>25,196</u> | <u>19,778</u> | <u>18,726</u> |
| Unrestricted net assets, end of year | <u>\$ 40,868</u> | <u>\$ 34,632</u> | <u>\$ 25,196</u> | <u>\$ 19,778</u> |

Marshall Medical (Marshall Hospital)
Balance Sheet (\$000's)

| | <u>As of October 31,</u> | | | |
|--|---|-------------------|------------------|------------------|
| | <u>As of August 31</u> <u>2003</u> <u>(Unaudited)</u> | <u>2002</u> | <u>2001</u> | <u>2000</u> |
| <u>Assets</u> | | | | |
| Current Assets: | | | | |
| Cash and cash equivalents | \$ 7,570 | \$ 14,320 | \$ 14,901 | \$ 6,697 |
| Assets limited to use, held by trustee | 2,058 | 2,519 | 2,480 | 2,450 |
| Patients accounts receivable, less allowance | 16,207 | 13,875 | 14,075 | 12,499 |
| Other receivables | 309 | 140 | 155 | 355 |
| Inventories | 1,307 | 1,290 | 1,110 | 1,114 |
| Prepaid expenses | 849 | 801 | 423 | 548 |
| Total Current Assets | 28,300 | 32,945 | 33,144 | 23,663 |
| Assets limited as to use, held by trustee, net | 5,833 | 5,855 | 5,565 | 5,079 |
| Assets, board designated for capital acquisition | 17,845 | 18,081 | 12,224 | 9,860 |
| Property and equipment, net | 39,179 | 41,703 | 40,071 | 39,633 |
| Construction in progress ⁽¹⁾ | 10,039 | 2,727 | 1,267 | 2,161 |
| Other assets | 1,245 | 987 | 1,094 | 1,230 |
| Total Assets | <u>\$ 102,441</u> | <u>\$ 102,298</u> | <u>\$ 93,365</u> | <u>\$ 81,626</u> |
| <u>Liabilities & Net Assets</u> | | | | |
| Liabilities: | | | | |
| Current portion of long term debt | \$ 2,229 | \$ 1,915 | \$ 1,480 | \$ 1,832 |
| Bond interest payable | 651 | 1,019 | 1,050 | 1,080 |
| Accounts payable and accrued expenses | 2,307 | 3,279 | 2,302 | 3,695 |
| Accrued compensation and related costs | 5,534 | 4,999 | 3,462 | 2,902 |
| Patient balances payable | - | 174 | 1,219 | 527 |
| Estimated third-party payor settlements | 12,952 | 16,106 | 17,409 | 9,226 |
| Total current liabilities | 23,673 | 27,492 | 26,922 | 19,262 |
| Estimated malpractice premium costs | 741 | 825 | 632 | 541 |
| Long-term debt, net of current portion | 37,150 | 39,349 | 40,615 | 42,045 |
| Total Liabilities | 61,564 | 67,666 | 68,169 | 61,848 |
| Unrestricted net assets | 40,877 | 34,632 | 25,196 | 19,778 |
| Temporarily restricted net assets | - | - | - | - |
| Permanently restricted net assets | - | - | - | - |
| Total Liabilities & Net Assets | <u>\$ 102,441</u> | <u>\$ 102,298</u> | <u>\$ 93,365</u> | <u>\$ 81,626</u> |

⁽¹⁾ Construction in Progress consists primarily of construction costs of a surgery center building in Cameron Park (being financed with internal funds).

Financial Ratios:

| | Proforma ^(a) | | | |
|----------------------------------|--------------------------------|--------------|-------------|-------------|
| Debt Service Coverage (x) | 2.77 | 4.62 | 3.05 | 2.25 |
| Debt/Unrestricted Net Assets (x) | 2.64 | 1.19 | 1.67 | 2.22 |
| Margin (%) | | 10.9% | 6.4% | 1.5% |
| Current Ratio (x) | | 1.35 | 1.23 | 1.23 |

^(a) Recalculates October 2002 results to include the impact of this proposed financing.

Financial Discussion:

Marshall has demonstrated well-managed growth, with strong profitability in the last three years leading to sizeable unrestricted net assets, good liquidity, and modest leverage.

Marshall has exhibited impressive, and increasing, net revenues. Despite eliminating capitated contracts in 2000, Marshall has increased utilization in our three year review period, with an approximate 15% increase in average daily census. Expenses in this period also increased by approximately 15%, while revenues increased by over 27%.

Marshall has also conservatively set aside an increasing amount of assets designated for capital acquisition, investing these funds, to be used for future construction needs. In addition, in our review period, Marshall conservatively estimated the effect of recent changes in Medicare's prospective payment system (recorded as "estimated third-party payor settlements").

Marshall will become leveraged with this financing, but a proforma debt service coverage ratio of 2.77x indicates an ability to manage this debt.

Proforma debt to net assets will be 2.64x. In addition to a satisfactory proforma debt service coverage ratio, interim results indicate further growth in operating income as well as a reduction in estimated third-party liabilities.

III. UTILIZATION STATISTICS:

| | <u>Fiscal Year End October 31</u> | | | <u>10 Months</u> |
|-------------------------|-----------------------------------|-------------|-------------|------------------|
| | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>Ended</u> |
| | | | | <u>8-31-03</u> |
| Acute beds: | | | | |
| Licensed Beds | 89 | 89 | 89 | 91 |
| Occupancy % * | 59% | 66% | 72% | 72% |
| Average Daily Census | 52.73 | 59.08 | 64.59 | 65.59 |
| Discharges | 5,395 | 5,625 | 5,901 | 4,763 |
| Outpatient Procedures | 189,186 | 178,435 | 176,819 | 154,203 |
| Emergency Room Visits | 22,628 | 23,921 | 24,030 | 20,924 |
| Skilled nursing: | | | | |
| Licensed Beds | 14 | 14 | 14 | 14 |
| Occupancy % | 78% | 75% | 77% | 81% |

* Management notes that occupancy may be considerably higher than indicated above. Because most licensed beds are in shared rooms, restrictions on the types of patients that may be housed in the same room decreases occupancy.

IV. ORGANIZATION:

Background: Marshall began operations at its present site as a 49 bed acute care facility in 1959, expanding to its 105 bed capacity in the 1980's. The main hospital facility is a two-story structure on a six-acre campus, consisting of 74 medical/surgical beds, eight intensive care beds, nine perinatal beds as well as 14 skilled nursing beds. Marshall provides a range of primary and secondary acute care and outpatient services and 24 hour emergency care services as well as a primary care clinic, pediatric services, and home health. A second two story building, completed in 1997, contains certain clinical and administrative services. Marshall leases three other facilities in Placerville providing outpatient radiology, laboratory and other ancillary services. Marshall operates a rural health clinic in Georgetown and a primary care and cancer treatment services center in Cameron Park. In the next twelve months Marshall expects to open a three suite ambulatory surgery center in Cameron Park and a local gastrointestinal center, both as joint ventures with physicians, and both expected to be financed with internal funds.

Marshall Hospital Foundation coordinates fund raising activities for the Corporation, with Marshall Medical as the sole corporate member. The Foundation's net assets (approximately \$1.5 million as of September 30, 2003) are not included in Marshall's financial statements. In addition to nominal amounts given to the Marshall on an annual basis for capital projects and equipment purchases, annual gifts from the Foundation have averaged \$380,000 in the last two fiscal years.

Service Area and Competition: Marshall's nearest competitor is Mercy Folsom Hospital, approximately 27 miles from Placerville. Marshall also competes with Sacramento area hospitals, approximately 45 miles away. The only other general acute care hospital in El Dorado County is Barton Memorial Hospital, which operates a 127-bed facility in South Lake Tahoe, approximately 60 miles east of Placerville.

Licenses and Contracts: The California Department of Health Services licenses Marshall as a general acute care facility. Marshall is certified as a provider of care for beneficiaries of the Medicare and Medi-Cal programs.

Marshall contracts with 15 health plans organized and operating in its service area. All of Marshall's managed care revenue is based on negotiated fee-for-service arrangements.

V. SECTION 15438.5 OF THE ACT (Savings Pass Through):

It is the intent of the Legislature in enacting this part to provide financing only to health facilities that can demonstrate the financial feasibility of their projects. It is further the intent of the Legislature that all or part of any savings experienced by a participating health institution, as a result of that tax-exempt revenue bond funding, be passed on to the consuming public through lower charges or containment of the rate of increase in hospital rates.

Marshall has provided a description of its savings pass through in Attachment A.

VI. SECTION 15459.1 OF THE ACT (Community Service Requirement):

As a condition of the issuance of revenue bonds, whether by the Authority or any local agency, each borrower shall give reasonable assurance to the Authority that the services of the health facility will be made available to all persons residing or employed in the area served by the facility. As part of this assurance, borrowers shall agree to a number of actions, including (a) To advise each person seeking services at the borrower's facility as to the person's potential eligibility for Medi-Cal and Medicare benefits or benefits from other governmental third-party payers, (b) To make available to the authority and to any interested person a list of physicians with staff privileges at the borrower's facility, and (c) To post notices in appropriate areas within the facility regarding services being available to all in the service area. This agreement is a standard "Certification and Agreement Regarding Community Service Obligation".

Marshall has executed this certificate, included as Attachment B and submitted its current list of physicians, specialties, languages spoken, telephone numbers and whether Medi-Cal and Medicare patients are accepted.

VII. COMPLIANCE WITH SEISMIC REGULATIONS:

SB 1953 (Chapter 740, 1994) requires that all acute care hospitals in California meet specific seismic safety standards by 2008 and 2030.

Marshall has provided a description of its seismic requirements. See Attachment C.

VIII. OUTSTANDING DEBT: As of October 31, 2002, the outstanding debt issued through the Authority for Marshall was \$40,215,000. Following the proposed financing, Marshall will have outstanding approximately \$90,215,000 of Authority debt. The composition of Marshall's total long-term debt structure is as follows:

| <u>Date Issued:</u> | <u>Original Amount</u> | <u>Amount Outstanding As of 10/31/02</u> | <u>Estimated Amount Outstanding after Proposed Financing</u> |
|--|------------------------|--|--|
| <u>Existing Authority Debt:</u> | | | |
| Series 1993A | \$19,975,000 | \$14,415,000 | \$14,415,000 |
| Series 1998A | \$28,030,000 | \$25,800,000 | \$25,800,000 |
| <u>Other Debt:</u> | | 1,048,993 | 1,048,993 |
| <u>Proposed Authority Debt</u> | | | |
| 2003 Series A | | | 50,000,000 |
| Total Debt | | <u>\$41,263,993</u> | <u>\$91,263,993</u> |

IX. LEGAL REVIEW: Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. No information was disclosed to question the financial viability or legal integrity of this applicant.

X. STAFF RECOMMENDATION: Staff recommends the Authority approve a Resolution in an amount not to exceed \$50,000,000 for Marshall Medical Center subject to a final insurance commitment from Cal-Mortgage.