



# **ANNUAL REPORT 2025**

**to the California State  
Legislature**

**TAX-EXEMPT PRIVATE  
ACTIVITY BOND AND  
PUBLICLY-OWNED  
UTILITY RATE  
REDUCTION BOND  
FINANCING  
PROGRAMS**



**MARCH 2026**

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# Capital Programs & Climate Financing Authority (CPCFA)

Formerly the California Pollution Control Financing Authority

## Mission Statement:

As public servants, we are committed to implementing the tools and funding entrusted to us to fulfill the goals of fostering economic prosperity and promoting climate-friendly projects in California with an array of programs and diverse participants and stakeholders.

Since its creation as California Pollution Control Financing Authority in 1972, CPCFA has been dedicated to helping businesses access capital for projects that support state and federal environmental and economic objectives. Our new name, Capital Programs & Climate Financing Authority, effective January 1, 2026, represents the breadth of our work supporting California's transition to a cleaner, more resilient economy. CPCFA has evolved to include a broad range of programs that foster sustainable development, support small businesses, and revitalize communities, specifically:

- The Tax-Exempt Private Activity Bond program helps small and large private business borrowers non-profits, and public/private partnerships access public finance markets by issuing tax-exempt bonds for qualified projects;
- Established in 1994, the California Capital Access Program (CalCAP) provides credit enhancement to encourage financial institutions to lend to small businesses; and
- The California Investment & Innovation Program (Cal IIP) provides grants to federally certified Community Development Financial Institutions to enhance their capacity in offering services such as technical assistance and capital access to economically disadvantaged communities across California.

This annual report to the Legislature describing the Tax-Exempt Private Activity Bond Financing Program and the Publicly-Owned Utility Rate Reduction Bond Program is prepared pursuant to the Capital Programs and Climate Financing Authority Act, Health and Safety Code Section 44538 and Government Code Section 6588.7(b)(8), respectively.

## CPCFA Board consists of:

Fiona Ma, CPA, Chairperson  
*State Treasurer*

Malia M. Cohen  
*State Controller*

Joe Stephenshaw, Director  
*Department of Finance*

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# Tax-Exempt Private Activity Bond Financing Program

## 2025 Annual Report

### *Program Summary*

The CPCFA Tax-Exempt Private Activity Bond Financing Program (PAB Program) allows California small and large private businesses, non-profits, and public/private partnerships to meet their climate change mitigation goals, growth, and capital needs. CPCFA administers categories defined by federal and state law, including solid waste, water furnishing, wastewater, and carbon dioxide capture. Financing obtained this way can offer lower interest rates compared to commercial lending, or allow investors to participate in unique projects, enabling project owners to secure financing that might otherwise be unavailable.

The securities issued in the form of bonds or notes pay for acquisition, construction, or installation of qualified facilities and equipment. Projects meeting climate-related goals can be issued as Green Bonds, as part of CPCFA's commitment to sustainability. CPCFA began taking action in March 1973, and between 1973-2025 the PAB Program has issued more than \$17.5 billion for 770 projects.

In addition, the PAB Program maintains a Small Business Assistance Fund (SBAF) to pay for the qualified costs of the issuance of tax-exempt bonds issued on behalf of eligible small businesses and non-profits. SBAF can pay for letter of credit fees, transaction fees, and other costs associated with the issuance of bonds or notes, reducing the net cost of financing tax-exempt bonds/notes for small businesses and non-profits. The SBAF has provided more than \$23.37 million in assistance since 1973.

# Report of 2025 Activities

Pursuant to Health and Safety Code Section 44538 CPCFA submits this report of activities for its Tax-Exempt Private Activity Bond Financing Program for the calendar year ending December 31, 2025.

## 1. APPLICATIONS RECEIVED

CPCFA received five new applications for a total dollar amount of \$104,500,000. (See [Table 1](#))

## 2. INITIAL RESOLUTIONS ADOPTED (Identification as Eligible Projects)

CPCFA took initial action on five applications for a total dollar amount of \$104,500,000. (See [Table 2](#))

## 3. FINAL RESOLUTIONS ADOPTED (Applications Accepted for Financing)

CPCFA took final action to approve the sale of bonds/notes on five applications for a total dollar amount of \$129,615,130. (See [Table 3](#))

## 4. BONDS SOLD

CPCFA sold six issuances for a total of \$137,293,027 in new money tax-exempt and refunding bonds/notes. (See [Table 4](#))

## 5. PROJECTED NEEDS AND REQUIREMENTS FOR 2025

CPCFA's tax-exempt private activity bond program is self-supporting and has sufficient funds to operate for the coming year.

## 6. CHANGE IN CASH BALANCE FOR FISCAL YEAR ENDED JUNE 30, 2025

CPCFA's cash balance for FY 24-25 increased by \$1,836,247.94. CPCFA's ending balance for FY 24-25 is \$20,506,659.40. (See [Table 5](#))

# 2025 Project Highlights

## Solid Waste Disposal

### Tri – City Economic Development Corporation dba Tri-CED Community Recycling

On January 10, 2025, CPCFA issued a total of \$8,525,500 in tax-exempt solid waste disposal revenue notes to Tri-CED Community Recycling. Note proceeds will be used to make improvements to its current processing facility and to purchase new MRF equipment and SB1383 compliant recycle and organics carts under the terms of the extended contract. The new equipment will allow Tri-CED to capture more recyclable materials, produce cleaner material bales for sale, reduce materials going to the landfill and increase waste diversion.



Tri-CED also proposes to use proceeds to acquire 34,000 SB1383 compliant carts, fleet management software, and contamination monitoring hardware and software. These acquisitions and upgrades will allow Tri-CED to improve customer and collection services, produce cleaner material for sale, reduce materials going to landfill, and continue educational programming designed to reduce waste and raise environmental awareness.



Tri-CED is a non-profit that provides community recycling, composting, consumer buy back, education, job training and economic services to Union City and Hayward. Tri-CED provides job training and jobs to at-risk youth and the formerly incarcerated and disadvantaged adults as well as shares proceeds with the community. Tri-CED's facility is located on 4.5 acres in an industrial area of Union City, CA. Tri-CED provides curbside residential and commercial recycling and organics collections and recycling processing through its 72,000 square foot Materials Recovery Facility. Tri-CED recently renewed its contract with Union City to provide curbside residential recycling collection and processing services as well as curbside organics collection services.

## **Atlas Disposal Industries, LLC**

On April 23, 2025, CPCFA issued a total of \$18,000,000 in tax-exempt solid waste disposal revenue notes to Atlas Disposal Industries, LLC. Note proceeds will be used for the purchase, acquisition, construction, improvement, and/or installation of a maintenance facility and storage yard, with related equipment and infrastructure, the acquisition of compressed natural gas, electric and/or other fuel powered waste collection vehicles and other equipment, and the acquisition of bins and containers for the handling and disposal of solid waste. The new equipment will allow Atlas to collect, transport, and process additional solid waste, recyclables, and organic materials throughout Sacramento County.

Atlas Disposal Industries, LLC was organized in 1998 in Utah. They are small business that employs approximately 155 employees and are in the business of collecting and processing solid waste, recyclables, and organic materials.

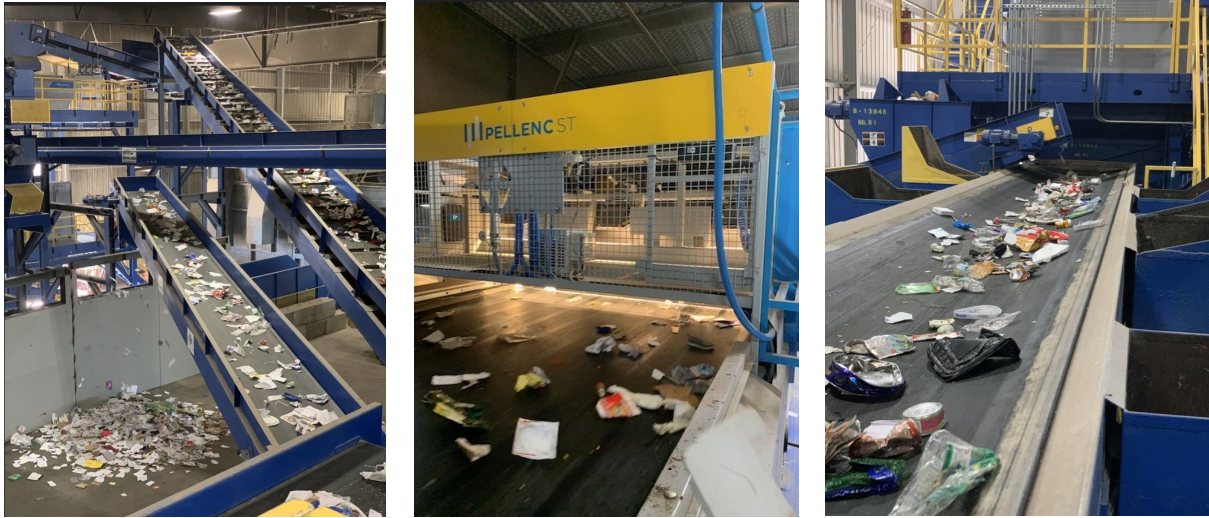
## **Athens Services**

On July 31, 2025, CPCFA issued a total of \$75,000,000 in tax-exempt solid waste disposal revenue notes for the Athens Services Project. The note proceeds will be used to finance the costs of acquiring real property, for use as Materials Recovery Facilities (MRFs) or for solid waste disposal vehicle parking, and to finance the purchase of various types of refuse collection trucks, tractors, new waste processing equipment such as yellow iron, containers, barrels/bins, MRF processing equipment, building materials, and other related MRF improvements.

Arakelian Enterprises, Inc. d.b.a. Athens Services is a local, family-owned waste collection and recycling corporation servicing the greater Los Angeles community. It was founded in California in 1957 and was incorporated in 1991.

## **BLT Enterprises of Fremont LLC**

On August 15, 2025, CPCFA issued a total of \$26,767,527 in tax-exempt solid waste disposal revenue notes for the BLT Enterprises of Fremont Project. The note proceeds in the amount of \$10,000,000 will be used to finance and/or refinance a portion of the costs and expenses related to the acquisition, construction, improvement, installation and/or equipping of a solid waste transfer station and materials recovery facility, including improvements to the solar power generation system, the fire protection system, roofing, paving, and other related facilities improvements, and the acquisition and improvement of generators, scales, conveyors, storage bunkers, paper screens, glass screens, cardboard screens, cross-belt magnets for metals, eddy current separators for aluminum, five high speed Pellenc optical sorters for mixed paper and plastic, a drum feeder, and other related equipment, to be located at 41149 Boyce Road, Fremont in California; and payment of associated costs of the financing and/or refinancing. The rest of the note proceeds in the amount of \$16,767,527 will be used to refund the prior bonds issued in 2010.



Fremont City Manager Karena Shackelford stated in the September 30, 2025, citybiz local press release, “The upgrades to the Fremont Recycling and Transfer Station mark a meaningful advancement in the City’s commitment to innovation and sustainability. These enhancements will significantly boost recycling recovery, decrease landfill waste, and propel us further towards achieving our climate action objectives. The city is proud to support BLT’s future-focused approach, which will directly benefit Fremont residents and businesses for years to come.”

BLT Enterprises of Fremont, LLC was organized in California on May 19, 2005, provides solid waste disposal, hazardous waste disposal, recycling, and solid waste sorting and transfer services for the city of Fremont. The company is a small business that employs approximately 78 employees.

**Poso Creek Family Dairy, LLC**

On October 9, 2025, CPCFA issued a total of \$3,500,000 in tax-exempt solid waste disposal revenue bonds for Poso Creek Family Dairy, LLC. The bond proceeds will be used to make improvements to an existing dairy production facility that will support the operation of a new anaerobic digester installed on the project site, including grading and sloping of land, concrete collection lanes, and shelter structures for livestock. Bond proceeds will also be used to purchase and install equipment related to the collection of manure including pumps and piping. The collected waste will be processed through the anaerobic digester, and gas collected through the digestion process will be dispersed

through a local pipeline. The residual solids will be used as a nutrient supplement on the surrounding farm ground.

Poso Creek Family Dairy, LLC is a dairy production company organized in 2002 that currently operates a facility in Wasco. The company is a small business that employs approximately 151 employees.

### **Maple Dairy, LP**

On December 18, 2025, CPCFA issued a total of \$5,500,000 in tax-exempt solid waste disposal revenue bonds for Maple Dairy, L.P. The bond proceeds will be used to make improvements to an existing dairy production facility that will support the operation of a new anaerobic digester installed on the project site, including grading and sloping of land. Bond proceeds will also be used to purchase and install equipment related to the collection of manure including a freestall loop system used for positioning livestock, and various pumps, piping, and rolling stock. Manure collected from livestock on site will be collected and processed in the anaerobic digester, and gas collected through the digestion process will be dispersed through a local natural gas pipeline.

Maple Dairy, L.P. is a dairy production company organized in 2012 that currently operates a 7,100-cow facility in Bakersfield. The company is a small business that employs approximately 130 employees.

# CPCFA Tax-Exempt Bond Program Achievements

## 1973-2025 Bond Financing

- Issued more than \$17.5 billion
- Financed 770 projects
- Awarded more than \$23.3 million to small businesses through SBAF

## 2025 Bond Financing

- Issued more than \$137 million in new money and refunding tax-exempt bonds/notes
- Financed six projects for \$137.3 million
- Funded/Refunded five Small Businesses and one Large Business

## Green Bonds Issued

- Issued more than \$476 million in green bonds over program lifetime
- Financed five Issuances supporting three projects

## Helping California

- Achieve a recycling rate of more than 50%
- Have the benefit of cleaner air and water
- Increase renewable energy use
- Maintain state-of-the-art waste collection and disposal systems
- Keep harmful materials out of the environment
- Create renewable and sustainable sources of energy through biomass conversion
- Divert organic waste from landfills
- Reduce methane emissions
- Support innovative and sustainable community development projects

**Table 1**

## **APPLICATIONS RECEIVED IN 2025**

CAPITAL PROGRAMS & CLIMATE FINANCING AUTHORITY (CPCFA)

<b>App #</b>	<b>Date Received</b>	<b>Applicant Name</b>	<b>Project Type*</b>	<b>Amount</b>
<b>972</b>	02/05/2025	Arakelian Enterprises, Inc. dba Athens Services	SWD	\$75,000,000
<b>973</b>	03/05/2025	Poso Creek Family Dairy, LLC	SWD	\$3,500,000
<b>974</b>	04/08/2025	Maple Dairy L.P.	SWD	\$7,000,000
<b>975</b>	06/12/2025	Anchor J Dairy Biogas, LLC	SWD	\$9,000,000
<b>976</b>	06/12/2025	Silva Dairy Biogas, LLC	SWD	\$10,000,000
			<b>TOTAL:</b>	<b>\$104,500,000</b>

\*(SWD) Solid Waste Disposal

**Table 2**

## **INITIAL RESOLUTIONS (IR) ADOPTED IN 2025\***

(Identification as Eligible Projects, not a Commitment to Issue Financing)

CAPITAL PROGRAMS & CLIMATE FINANCING AUTHORITY (CPCFA)

<b>IR #</b>	<b>Date Approved</b>	<b>Applicant Name</b>	<b>Amount</b>
<b>25-01</b>	03/04/2025	Arakelian Enterprises, Inc. dba Athens Services	\$75,000,000
<b>25-02</b>	04/09/2025	Poso Creek Family Dairy, LLC	\$3,500,000
<b>25-03</b>	05/02/2025	Maple Dairy L.P.	\$7,000,000
<b>25-04</b>	06/27/2025	Anchor J Dairy Biogas, LLC	\$9,000,000
<b>25-05</b>	06/27/2025	Silva Dairy Biogas, LLC	\$10,000,000
		<b>TOTAL:</b>	<b>\$104,500,000</b>

\*All project types are Solid Waste Disposal (SWD) projects.

**Table 3**

## **FINAL RESOLUTIONS (FR) ADOPTED IN 2025\***

(Applications Accepted for Financing)

CAPITAL PROGRAMS & CLIMATE FINANCING AUTHORITY (CPCFA)

<b>FR #</b>	<b>Date Approved</b>	<b>Applicant Name</b>	<b>Amount</b>
<b>00624</b>	07/15/2025	BLT Enterprises of Fremont, LLC	\$27,615,130
<b>00625</b>	02/18/2025	Atlas Disposal Industries, LLC	\$18,000,000
<b>00626</b>	06/15/2025	Arakelian Enterprises, Inc. dba Athens Services	\$75,000,000
<b>00627</b>	09/23/2025	Poso Creek Family Dairy, LLC	\$3,500,000
<b>00628</b>	12/09/2025	Maple Dairy L.P.	\$5,500,000
		<b>TOTAL:</b>	<b>\$129,615,130</b>

\*All project types are Solid Waste Disposal (SWD) projects.

**Table 4**

## **BONDS SOLD IN 2025<sup>1</sup>**

CAPITAL PROGRAMS & CLIMATE FINANCING AUTHORITY (CPCFA)

<b>Closing Date</b>	<b>Bond/Note Name</b>	<b>New Money</b>	<b>Refunding</b>	<b>Total Par Amount</b>	<b>SBAF<sup>3</sup></b>	<b>Initial Interest Rate/ Mode</b>
<b>01/10/25</b>	Tri-City Development Corporation Series 2025	\$8,525,500	\$0	\$8,525,500	\$125,388	4.50
<b>04/23/25</b>	Atlas Disposal Industries LLC Series 2025	\$18,000,000	\$0	\$18,000,000	\$0	4.84
<b>07/31/25</b>	Arakelian Enterprises, Inc. dba Athens Services 2025 Series A	\$75,000,000	\$0	\$75,000,000	\$0	4.46
<b>08/15/25</b>	BLT Enterprises of Fremont LLC Series 2025	\$10,000,000	\$16,767,527	\$26,767,527	\$90,000	4.42
<b>10/09/25</b>	Poso Creek Family Dairy, LLC Series 2025	\$3,500,000	\$0	\$3,500,000	\$186,000	2.55
<b>12/18/25</b>	Maple Dairy L.P. Series 2025	\$5,500,000	\$0	\$5,500,000	\$198,000	3.05
	<b>TOTALS:</b>	<b>\$120,525,500</b>	<b>\$16,767,527</b>	<b>\$137,293,027</b>	<b>\$599,388</b>	

<sup>1</sup>All transactions were tax-exempt and negotiated.

<sup>2</sup> All project types are Solid Waste Disposal (SWD) projects.

<sup>3</sup> Small Business Assistance Fund (SBAF)

**Table 5**

## **CHANGE IN CASH BALANCE\*** **FISCAL YEAR ENDED JUNE 30, 2025**

CAPITAL PROGRAMS & CLIMATE FINANCING AUTHORITY (CPCFA)

<b>BEGINNING CASH BALANCE</b>	<b>JULY 1, 2024</b>	<b>\$18,670,411.46</b>
ADDITIONS:		
	REVENUE/OPERATING REVENUE	210,116,567.53
DEDUCTIONS:		
	OPERATING EXPENDITURES	208,280,319.59
<b>ENDING CASH BALANCE</b>	<b>JUNE 30, 2025</b>	<b>\$20,506,659.40</b>

\*Notes to the table:

- The change in cash balance will be validated in the pending 2024-2025 Bond Program audit due June 30, 2026.
- The cash balance sheet reflects the balance of the CPCFA Bond Program only.
- The table does not include all CPCFA programs.

# Publicly-Owned Utility Rate Reduction Bond Financing Program

## 2025 Annual Report

### *Program Summary*

CPCFA has the responsibility to review the issuance of certain rate reduction bonds to finance and/or refinance certain utility projects that are approved by joint powers authorities (JPAs). This responsibility was initiated with Assembly Bill 850 (Chapter 636, Statutes of 2013) for water utility projects, modified by Assembly Bill 305 (Chapter 225, Statutes of 2019) to include wastewater utility projects, and modified again by Assembly Bill 758 (Chapter 233, Statutes of 2021) to include electrical utility projects. AB 758 took effect January 1, 2022, and extended the repeal date of the program to December 31, 2036, while the requirement for CPCFA to report to the Legislature on utility rate reduction bonds was made indefinite by AB 305.

Rate Reduction Bond financing issuances allow California local agencies, which own and operate these types of utilities, to access low-cost financing. The rate reduction bonds issued by JPAs for local agencies to finance or refinance a utility project must be secured by utility project property and repaid through a separate utility project charge imposed on the utility ratepayers' bills.

However, issuances of any rate reduction bonds, subject to review by a ratepayer advocate or similar entity of the local government applying for the issuance, are not subject to review by CPCFA.

Government Code Section 6588.7(b)(8) requires CPCFA to annually report to the Legislature no later than March 31, on the issuance by JPAs of rate reduction bonds for utility projects. The annual report is required to include all of the following:

- A listing of the applications received.
- A listing of the proposed issuances.

- A report of the interest rates on the bonds, whether the bond sales were pursuant to public bid or were negotiated, and any rating given the bonds by a nationally recognized securities rating organization.
- A specification of proposed issuances qualified but not yet issued.
- A comparison of the interest rates and transactional costs on issuances qualified under this section with interest rates on comparable types of debt issuance occurring at or near the same time as the issuances.

In calendar year 2025, CPCFA did not receive any requests to review applications for Publicly-Owned Utility Rate Reduction Bonds, nor has it in any previous year.