

CALIFORNIA TAX CREDIT ALLOCATION COMMITTEE

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DATE:	June 22, 2016
TO:	Low Income Housing Tax Credit Stakeholders
FROM:	Anthony Zeto, Development Section Chief
SUBJECT:	2016 Second Round Guidance

With this memorandum, the California Tax Credit Allocation Committee ("TCAC") is providing guidance for prospective second round applicants.

Advisory Guidance to Second Round Applicants

During first round reviews of nine percent (9%) and four percent (4%)-plus-State credit applications, TCAC staff identified areas to clarify for second round applicants. The following notes clarify TCAC's expectations for application content and award decision-making.

Carrying Costs Over into Eligible Basis

Pursuant to TCAC Regulations Sections 10325(c)(1)(A) and 10325(d), TCAC shall use all project costs listed within the application unless those costs are not includable in basis under federal law as demonstrated by the shaded cells in the application form itself or by a certification from the development team's third party tax professional. For purposes of determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determination, the third party tax professional certification must call out all ineligible costs not included in eligible basis by its specific line item description(s) and dollar amount(s) in the Sources and Uses Budget worksheet of the application. Any costs not included in eligible basis that are not acknowledged as ineligible by the third party tax professional will be considered when determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determining the actual eligible basis for the Cost Efficiency point category or "High Cost" determination.

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Narrative Explanation and Derivation of Numerical Figures

During the first round reviews, there were cases where a considerable amount of TCAC staff time was spent trying to understand unusual site control (i.e. phased projects) for a project and how line item figures in the application were derived (i.e. prorated land value). If the site control is an unusual or complicated case where the site control and/or the cost or value are not clear based on the documents submitted, please include a narrative explanation. For line item figures in the application not clearly outlined in the supporting documents, please provide an explanation as to how these were derived, complete with calculations. TCAC staff noted the same issues in the Service Amenities point category. Please apply the guidance above for Service Amenities section (Tab 24) where services being provided and the costs associated are not clearly evident based on the documentation provided.

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Final Tie Breaker

- Land Donation and Fee Waivers: Land donations and fee waivers as described in TCAC Regulations Sections 10325(c)(1)(C), 10325(c)(10)(A) and 10325(c)(10)(B) are true donations when not encumbered by any debt obligation including residual receipt payments. Please ensure land donations and fee waivers are identified and categorized correctly in the Final Tie Breaker Self-Score worksheet to assure only true land donations and fee waivers are excluded from the leveraged soft resources/financing increase to the requested unadjusted eligible basis in the second ratio of the final tie breaker calculation.
- Leveraged Soft Resources from Unrelated Non-Public Entity(ies): In order for an applicant to have leveraged soft resources from an unrelated non-public entity(ies) qualify for the first ratio of the final tiebreaker calculation (TCAC Regulation Section 10325(c)(10)(A)), the applicant shall provide in the application (1) a certification from an independent Certified Public Accountant (CPA) or independent tax attorney that the leveraged soft resource(s) is from an unrelated non-public entity(ies), that the unrelated non-public entity(ies) shall not receive any benefit from a related party to the project, and that the leveraged soft resource(s) is available and not committed to any other project or use; and (2) a narrative from the applicant regarding the nature and source of the leveraged soft resource(s) and the conditions under which it was given.
- **Related Party Transactions**: When a related party to the applicant has transferred land or existing improvements to an entity that is now transferring the land or improvements to the applicant, this is not a leveraged soft resource under TCAC Regulations Section 10325(c)(10)(A)(iii).
- **Ineligible Off-Site Costs**: Ineligible off-site costs excluded from the final tie breaker calculation must be entered as a negative number on the "List of leveraged soft financing" in the Final Tie Breaker Self-Score worksheet to assure that these costs are correctly excluded and accounted for in the increase to the requested unadjusted eligible basis pursuant to TCAC Regulation Section 10325(c)(10)(B). The ineligible off-site costs must also be excluded from the total residential project cost denominators of the final tie

breaker calculation. In cases where there are commercial costs, the total ineligible off-site costs must be entered as a negative number on the "List of leveraged soft financing" in the Final Tie Breaker Self-Score worksheet and the total ineligible <u>residential</u> off-site costs (as calculated using the commercial cost proration factor, <u>not</u> as the off-site costs are allocated in the Sources and Uses Budget worksheet by the applicant) excluded from both of total residential project cost denominators in the Final Tie Breaker calculation.

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Local Development Impact Fees

TCAC is providing guidance regarding local development impact fees as shown on the Sources and Uses Development Budget and TCAC Attachment 18(A). The total dollar amount of the local development impact fee line item in the Sources and Uses Budget worksheet must match the amount shown on TCAC Attachment 18(A) (this may include multiple sheets if there are multiple entities assessing fees). Both the residential and commercial costs must be included. In cases where alternative documentation from the fee assessing entity is submitted in lieu of TCAC Attachment 18(A), a detailed explanation from the applicant clearly identifying how the fee amounts were derived must be included in Tab 18. This may include a narrative explanation, marking up the documentation from the assessing entity showing the calculations, or a table showing the calculation based on dwelling unit or square footage, and should clearly indicate how the total in the Sources and Uses Budget was calculated.

For the local development impact fees increase (or boost) to the Threshold Basis Limit (TBL) on Page 20 of the Application worksheet, only the residential portion of the fees may be included. While local development impact fees can be waived, they still must be included as a project cost in the Sources and Uses Budget worksheet with the corresponding source being the fee assessing entity. Furthermore, the project is not eligible to receive a TBL increase for <u>waived</u> local development impact fees.

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Environmental Clearance

TCAC is providing further clarification relating to environmental clearance for the Readiness to Proceed point category. Tab 26 of the application must include National Environmental Policy Act (NEPA) environmental clearance documentation for <u>each</u> federal funding source in the project. In some cases, the same Responsible Entity under NEPA 24 CFR Part 58 is providing additional funds for the project from a different federal funding source. In those cases, NEPA may be exempt, but documentation (i.e. Finding of Exemption form) must still be included in the application.

• As an example, if a project has HOME funds where a NEPA review has already been completed and the project is subsequently awarded CDBG funds, the application must contain NEPA environmental clearance documentation for the HOME <u>and</u> CDBG funds no matter the level of NEPA environmental clearance (i.e. exempt, excluded, FONSI, etc.).

• In another example, if a project has HUD Project-based Section 8 and HOME funds, the application must contain NEPA environmental clearance documentation for both sources.

For rehabilitation projects that are exempt from NEPA, an explanation for the exemption **and** exemption documentation (i.e. Finding of Exemption form) must be submitted in Tab 26.

In addition to the clarifying information above, please also refer to previously posted guidance relating to environmental clearance for the Readiness to Proceed point category on the TCAC website:

- Memorandum dated May 26, 2011: (http://www.treasurer.ca.gov/ctcac/2011/firstround/update.pdf)
- Memorandum dated June 20, 2013: (<u>http://www.treasurer.ca.gov/ctcac/2013/secondround/guidance.pdf</u>)

If applicants have circumstances regarding NEPA environmental clearance not addressed in the above guidance, please contact your regional TCAC analyst immediately.

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Approvals Necessary to Begin Construction for Readiness to Proceed Point Category

Any item on TCAC Application Attachment 26, Approvals Necessary to Begin Construction, that are checked "Not Applicable (N/A)" must include documentation and/or a clear explanation stating why the item is not applicable. A sheet may be attached if needed. In no case should any of the items can be left unchecked.

If any item on Attachment 26 contains a statement that says "not required" or "not reviewed" by this agency, you must submit another Attachment 26 completed by the agency that does have oversight over the approval(s).

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Miscellaneous

Following are some examples of application errors seen in previous applications. Please review your applications carefully to avoid or correct these errors:

- Failure to include explanatory information when submitting multiple, lengthy, and interrelated documents;
- Failure to include all necessary documentation to support site amenity point requests;
- Failure to provide <u>detailed</u> explanations for approvals on TCAC Application Attachment 26 identified as "N/A";
- Failure to provide documentation verifying NEPA completion for each federal funding source (i.e. HOME, CDBG, HOPWA, NSP, USDA RHS financing, HUD Project-based Section 8, etc.);

- Failure to properly complete the Funding Source table on Page 21 of the Application worksheet;
- Failure to note caution formula prompts in the Excel application (i.e. funding gap, exceeding limits, etc.);
- Failure to copy the correct application to the flash drive/CD/DVD *<u>Make sure the</u> <u>application being submitted is for the correct project you are submitting for.</u>*

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When preparing your application for the second round, please also refer to the following links on the TCAC website:

- Competitive Tax Credit Application Submittals http://www.treasurer.ca.gov/ctcac/2016/submittals.asp
- Current Guidance Memos http://www.treasurer.ca.gov/ctcac/2016/guidance.asp
- 2016 Development Application Workshop Questions and Answers (Q&As) <u>http://www.treasurer.ca.gov/ctcac/2016/workshops/questions.pdf</u>
- First Round Applicants Re-applying in Second Round http://www.treasurer.ca.gov/ctcac/2016/memo.pdf

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If you have any questions regarding the above guidance items, please contact your regional analyst (<u>http://www.treasurer.ca.gov/ctcac/assignments.pdf</u>).