#### CALIFORNIA TAX CREDIT ALLOCATION COMMITTEE

# Project Staff Report 2018 First Round June 13, 2018

Senator Apartments, located at 729 South Main Street in Los Angeles, requested and is being recommended for a reservation of \$792,223 in annual federal tax credits and \$1,841,963 in total state tax credits to finance the acquisition and rehabilitation of 97 units of housing serving special needs tenants with rents affordable to households earning 30-50% of area median income (AMI). The project will be developed by The Skid Row Housing Trust and will be located in Senate District 50 and Assembly District 53.

Senator Apartments is a re-syndication of an existing Low Income Housing Tax Credit (LIHTC) project, Senator Hotel (CA-92-021). See **Resyndication and Resyndication Transfer Event** below for additional information. The project financing includes state funding from the VHHP program of HCD.

Project Number CA-18-732

**Project Name** Senator Apartments

Site Address: 729 South Main Street

Los Angeles, CA 90013 County: Los Angeles

Census Tract: 2073.01

Tax Credit AmountsFederal/AnnualState/Total \*Requested:\$792,223\$1,841,963Recommended:\$792,223\$1,841,963

### **Applicant Information**

Applicant: The Skid Row Housing Trust

Contact: Ben Rosen

Address: 1317 East 7th Street

Los Angeles, CA 90021

Phone: 213-683-0522

Email: ben.rosen@skidrow.org

General Partner(s) / Principal Owner(s): Senator 2015 GP LLC

General Partner Type: Nonprofit

Parent Company(ies): The Skid Row Housing Trust
Developer: The Skid Row Housing Trust

Investor/Consultant: National Equity Fund

Management Agent: The Skid Row Housing Trust Property

Management Company

<sup>\*</sup> The applicant made an irrevocable election to sell (Certificate) all or any portion of the state credits.

## **Project Information**

Construction Type: Acquisition & Rehabilitation

Total # Residential Buildings: 1 Total # of Units: 98

No. / % of Low Income Units: 97 100% Federal Set-Aside Elected: 40%/60% Federal Subsidy: Tax-Exempt

#### **Bond Information**

Issuer: California Housing Finance Agency

Expected Date of Issuance: 12/01/18

### **Information**

Housing Type: Special Needs

Type of Special Needs: Homeless/formerly homeless and persons with physical, mental,

development disabilities

Average Targeted Affordability of Special Needs/SRO Project Units: 40.00%

% of Special Need Units: 49 units 50% Geographic Area: City of Los Angeles TCAC Project Analyst: Diane SooHoo

# 55-Year Use / Affordability

Aggregate Targeti	ng	Percentage of Affordable
Number of Units	<u> </u>	Units
At or Below 30% AMI:	20	20%
At or Below 40% AMI:	38	35%
At or Below 50% AMI:	20	20%
At or Below 60% AMI:	19	20%

#### **Unit Mix**

97 SRO/Studio Units 1 1-Bedroom Units 98 Total Units

70	Total Ollits		<b>2017 Rents</b>	
		2017 Rents	Actual % of	Proposed Rent
Unit	Type & Number	Targeted % of Area Median Income	Area Median Income	(including utilities)
20	SRO/Studio	30%	30%	\$473
26	SRO/Studio	40%	40%	\$631
30	SRO/Studio	40%	40%	\$631
1	SRO/Studio	40%	25%	\$388
4	SRO/Studio	50%	44%	\$692
16	SRO/Studio	50%	25%	\$388
1	1 Bedroom	Manager's Unit	Manager's Unit	\$0

TCAC-confirmed Projected Lifetime Rent Benefit: \$33,533,280

**Project Cost Summary at Application** 

Total	\$22,695,907
Commercial Costs	\$0
Developer Fee	\$2,605,300
Other Costs	\$1,287,444
Reserves	\$866,447
Legal Fees, Appraisals	\$139,600
Const. Interest, Perm. Financing	\$1,533,384
Architectural/Engineering	\$527,310
Relocation	\$232,500
Construction Contingency	\$925,966
Rehabilitation Costs	\$8,481,338
Construction Costs	\$0
Land and Acquisition	\$6,096,619

# Residential

Construction Cost Per Square Foot:	\$361
Per Unit Cost:	\$231,591
True Cash Per Unit Cost*:	\$225,979

# **Construction Financing**

# **Permanent Financing**

Source	Amount	Source	Amount
Union Bank	\$12,600,000	HCD - VHHP	\$3,813,720
HCIDLA - CRA Recast Loan	\$6,086,619	HCIDLA - CRA Recast Loan	\$6,086,619
Sponsor Loan	\$340,144	HCIDLA - Deferred Interest	\$342,068
Deferred Costs	\$1,080,714	AHP	\$2,000,000
Deferred Developer Fee	\$550,000	Sponsor Loan	\$340,144
General Partner Equity	\$1,355,890	Deferred Developer Fee	\$550,000
Tax Credit Equity	\$682,540	General Partner Equity	\$1,355,890
		Tax Credit Equity	\$8,207,466
		TOTAL	\$22,695,907

<sup>\*</sup>Less Donated Land, Fee Waivers, Seller Carryback Loans, and Deferred Developer Fee

## **Determination of Credit Amount(s)**

Requested Eligible Basis (Rehabilitation):	\$14,176,816
130% High Cost Adjustment:	Yes
Requested Eligible Basis (Acquisition):	\$5,797,150
Applicable Fraction:	100.00%
Qualified Basis (Rehabilitation):	\$18,429,860
Applicable Rate:	3.27%
Qualified Basis (Acquisition):	\$5,797,150
Applicable Rate:	3.27%
Maximum Annual Federal Credit, Rehabilitation:	\$602,656
Maximum Annual Federal Credit, Acquisition:	\$189,567
Total Maximum Annual Federal Credit:	\$792,223
Total State Credit:	\$1,841,963
Approved Developer Fee (in Project Cost & Eligible Basis)	\$2,605,300
Investor/Consultant: Nation	nal Equity Fund
Federal Tax Credit Factor:	\$0.85000
State Tax Credit Factor:	\$0.80000

The "as if vacant" land value and the existing improvement value established at application, as well as the eligible basis amount derived from those values, shall not increase during all subsequent reviews including the placed in service review, for the purpose of determining the final award of Tax Credits, unless a waiver has been granted for a purchase price not to exceed the sum of third party debt that will be assumed or paid off. The sum of the third party debt encumbering the property may increase during subsequent reviews to reflect the actual amount.

### **Eligible Basis and Basis Limit**

Requested Unadjusted Eligible Basis:	\$19,973,966
Actual Eligible Basis:	\$19,973,966
Unadjusted Threshold Basis Limit:	\$21,849,052
Total Adjusted Threshold Basis Limit:	\$47,849,424

#### **Adjustments to Basis Limit:**

55-Year Use/Affordability Restriction – 1% for Each 1% of Low-Income and Market Rate Units ar Income Targeted between 50% AMI & 36% AMI: 79%

55-Year Use/Affordability Restriction – 2% for Each 1% of Low-Income and Market Rate Units ar Income Targeted at 35% AMI or Below: 40%

#### **Tie-Breaker Information**

Final: **69.120%** 

#### **Cost Analysis and Line Item Review**

Staff analysis of project costs to determine reasonableness found all fees to be within TCAC's underwriting guidelines and TCAC limitations. Annual operating expenses exceed the minimum operating expenses established in the Regulations, and the project pro forma shows a positive cash flow from year one. Staff has calculated federal tax credits based on 3.27% of the qualified basis. Applicants are cautioned to consider the expected federal rate when negotiating with investors. TCAC's financial evaluation at project completion will determine the final allocation.

#### **Significant Information / Additional Conditions**

The proposed rent does not include a utility allowance. The owner will pay for all utilities.

The project requested and has been granted a waiver from the Executive Director of the SRO square footage requirements of Section 10325(g)(3)(B) in light of the existing building's configuration.

The project has rental subsidy from the Department of Health Services - Flexible Housing Subsidy Pool (DHS-FHSP). One of DHS-FHSP's requirements to the project is that the units receiving rental assistance be vacant and reserved for homeless persons at the time of lease up after the resyndication. The Executive Director has granted a waiver from TCAC's policy regarding vacancies pending a rehabilitation allowing Skid Row Housing Trust to hold vacant up to 30 units prior to the resyndication placed in service date.

#### **Resyndication and Resyndication Transfer Event**

Prior to closing, the applicant or its assignee shall obtain TCAC's consent to assign and assume the existing Regulatory Agreement (CA-1992-021). To be eligible for a new award of tax credits, the owner must provide documentation with the Form 8609 request (the placed in service submission) that the acquisition date and the placed in service date both occurred after the existing federal 15 year compliance period was completed.

The newly resyndicated project shall continue to meet the rents and income targeting levels in the existing regulatory agreement(s) and any deeper targeting levels in the new regulatory agreement(s) for the duration of the new regulatory agreement(s). Existing households determined to be incomequalified for purposes of IRC §42 credit during the 15-year compliance period are concurrently incomequalified households for purposes of the extended use agreement. As a result, any household determined to be income qualified at the time of move-in under the existing regulatory agreement (CA-92-021) is a qualified low-income household for the subsequent allocation (existing household eligibility is "grandfathered").

The project is a re-syndication occurring concurrently with a Transfer Event that qualified for an exemption because it is a transfer of the project in which the debt encumbering the project is not increased, refinanced, or otherwise modified.

The project requested permission and has been granted approval by TCAC's Executive Director to reduce the current 98 restricted units (99 total units) to 97 restricted units (98 total units) in order to provide on-site community space for the provision of supportive services under TCAC Regulation Section 10326(g)(8).

## **Legal Status**

Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. No information was disclosed that raised any question regarding the financial viability or legal integrity of the applicant.

### **Local Reviewing Agency**

The Local Reviewing Agency, Los Angeles Housing Community and Investment Department, has completed a site review of this project and supports this project.

### **Standard Conditions**

If applicant is receiving tax-exempt bond financing from other than CalHFA, the applicant shall apply for a bond allocation from the California Debt Limit Allocation Committee's next scheduled meeting, if not previously granted an allocation; shall have received an allocation from CDLAC; and, shall issue bonds within time limits specified by CDLAC.

The applicant anticipates financing more than 50% of the project aggregate basis with tax-exempt bond proceeds as calculated by the project tax professional. Therefore, the federal credit reserved for this project will not count against the annual ceiling.

The IRS has advised TCAC that the amount of tax-exempt bonds issued, equivalent to at least 50% of aggregate basis, must remain in place through the first year of the credit period or until eligible basis is finally determined.

The applicant must submit all documentation required for any Readiness to Proceed Requirements elected. Failure to provide the documentation at the time required may result in rescission of the Credit reservation.

TCAC makes the preliminary reservation only for the project specified above in the form presented, and involving the parties referred to in the application. No changes in the development team or the project as presented will be permitted without the express approval of TCAC.

The applicant must pay TCAC a performance deposit and reservation fee calculated in accordance with regulation. Additionally, TCAC requires the project owner to pay a monitoring fee before issuance of tax forms.

As project costs are preliminary estimates only, staff recommends that a reservation be made in the amount of federal credit and state credit shown above on condition that the final project costs be supported by itemized lender approved costs and certified costs after the buildings are placed in

All unexpended funds in reserve accounts established for the project must remain with the project to be used for the benefit of the property and/or its residents, except for the portion of any accounts funded with deferred developer fees.

All fees charged to the project must be within TCAC limitations. Fees in excess of these limitations will not be considered when determining the amount of credit when the project is placed-in-service.

The applicant/owner shall be subject to underwriting criteria set forth in Section 10327 of the regulations through the final feasibility analysis performed by TCAC at placed-in-service.

Credit awards are contingent upon applicant's acceptance of any revised total project cost, qualified basis and tax credit amount determined by TCAC in its final feasibility analysis.

The applicant must ensure the project meets all Additional Threshold Requirements of the proposed project. If points were awarded for service amenities, the applicant will be required to provide such amenity or amenities identified in the application, for a minimum period of fifteen years and at no cost to the tenants. Applicants that received points for sustainable building methods (energy efficiency) must submit the certification required by Section 10325(c)(5) at project completion. Applicants that received increases (exceptions to limits) in the threshold basis limit under Section 10327(c)(5) must submit the certification required by Section 10322(i)(2) at project completion.

**CDLAC Additional Conditions:** None.

Points System	Max.	Requested	Points
Foints System	Possible	Points	Awarded
Owner / Management Characteristics	9	9	9
General Partner Experience	6	6	6
Management Experience	3	3	3
Housing Needs	10	10	10
Site Amenities	15	15	15
Within 1/2 mile of transit, service every 30 min, 25 units/acre density	7	7	7
Within ½ mile of public park or community center open to general public	3	3	3
Within ½ mile of public library	3	3	3
Within ½ mile of a full-scale grocery/supermarket of at least 25,000 sf	5	5	5
Within ½ mile of medical clinic or hospital	3	3	3
Within ½ mile of a pharmacy	2	2	2
Service Amenities	10	10	10
SPECIAL NEEDS HOUSING TYPE			
Case Manager, minimum ratio of 1 FTE to 100 bedrooms	5	5	5
Service Coordinator/Other Services Specialist, min. 1 FTE per 360 bdrms	5	5	5
Sustainable Building Methods	5	5	5
REHABILITATION			
Rehabilitate to improve energy efficiency (change in HERS II rating) 15%	3	3	3
NEW CONSTRUCTION/ADAPTIVE REUSE/REHABILITATION			
Water Efficiency Use no irrigation at all	3	3	3
Lowest Income	52	52	52
Basic Targeting	50	50	50
Deeper Targeting – at least 10% of units @ 30% AMI or less	2	2	2
Readiness to Proceed	10	10	10
Total Points	111	111	111

<u>Please Note:</u> If more than the maximum Site Amenity points were requested, not all amenities may have been scored and/or verified.

DO NOT RELY ON SCORING IN THIS COMPETITIVE CYCLE FOR FUTURE APPLICATIONS. ALL RE-APPLICATIONS ARE REVIEWED WITHOUT RELIANCE ON PAST SCORING.