

**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR'S SCHOLARSHIP PROGRAMS**

**Financial Statements**

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**For the period from July 1, 2019 to April 13, 2020**



**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR’S SCHOLARSHIP PROGRAMS  
INDEX  
April 13, 2020**

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## **Report of Independent Auditors**

To the Trustee of the Golden State ScholarShare College Savings Trust

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Governor's Scholarship Programs, which comprise the statement of fiduciary net position as of April 13, 2020, and the related statement of changes in fiduciary net position for the period from July 1, 2019 to April 13, 2020, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the Governor's Scholarship Programs' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Governor's Scholarship Programs' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Governor's Scholarship Programs as of April 13, 2020, and the changes in its fiduciary net position for the period from July 1, 2019 to April 13, 2020 in accordance with accounting principles generally accepted in the United States of America.



**Other Matter**

*Required supplementary information*

The accompanying management's discussion and analysis on pages 4 through 5 are required by accounting principles generally accepted in the United States of America to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2020 on our consideration of the Governor's Scholarship Programs' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Governor's Scholarship Programs' internal control over financial reporting and compliance.

*PricewaterhouseCoopers LLP*

Baltimore, Maryland  
June 29, 2020

**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR’S SCHOLARSHIP PROGRAMS  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
(unaudited)**

As past provider of program management services for the Governor’s Scholarship Programs (“GSP”) of the Golden State ScholarShare College Savings Trust (the “Trust”), TIAA-CREF Tuition Financing, Inc. (“TFI”) offers readers of the GSP’s financial statements this discussion and analysis of the financial performance for the period beginning on July 1, 2019 and ending on April 13, 2020. Readers should consider the information presented in this section in conjunction with the GSP’s financial statements and notes to financial statements. The GSP is comprised of a single investment portfolio (the “Portfolio”) in which the GSP funds are invested.

Since the final award recipient has aged out, the GSP has ceased operations. However, pursuant to Agreement No. SIB 05-09, TFI shall fulfill all remaining responsibilities associated with the management of GSP, which includes but not limited to, the reversion of any remaining funds to the State General Fund, tax reporting for distributions made in 2019, and preparation of financial statements for GSP for the period from July 1, 2019 to April 13, 2020.

**Financial Highlights**

During the period beginning on July 1, 2019 and ending on April 13, 2020, the GSP earned \$237 of interest income on its investment.

During the the period beginning on July 1, 2019 and ending on April 13, 2020, \$25,537 was due to the State after the settlement of assets and liabilities.

As of April 13, 2020, the balance of the outstanding GSP awards is zero.

**Overview of the Financial Statements**

The GSP’s financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

This report consists of two parts: Management’s Discussion and Analysis (this section) and the basic financial statements. The basic financial statements are comprised of a Statement of Fiduciary Net Position, a Statement of Changes in Fiduciary Net Position, and Notes to Financial Statements that explain the information in the financial statements and provide more detailed information. The measurement focus of economic resources is where a set of financial statements report all inflows, outflows and balances effecting an entity's net position.

The Statement of Fiduciary Net Position presents information on the GSP’s assets and liabilities, with the difference between the two reported as net position as of April 13, 2020. This statement, along with all of the GSP’s financial statements, is prepared using the accrual basis of accounting. Redemptions are recognized on trade date; expenses and liabilities are recognized when services are provided, regardless of when cash is disbursed.

The Statement of Changes in Fiduciary Net Position presents information showing how the GSP’s assets changed during the year. Changes in net position are reported as soon as the underlying event giving rise to the current change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future years.

The Notes to Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

This report presents the operating results and financial status of the GSP, which the State of California reports as a fiduciary fund. Fiduciary fund reporting is used to account for resources held for the benefit of parties outside the governmental entity.

### Financial Analysis

**Net position** - The following are the Statements of Fiduciary Net Position for the period ended April 13, 2020 and for the year ended June 30, 2019:

	<u>April 13, 2020</u>	<u>June 30, 2019</u>
Investments	\$ —	\$ 11,466
Receivable	25,537	81
<b>Total Assets</b>	<u>25,537</u>	<u>11,547</u>
Payable for investments purchased	—	81
Payable - State of California	25,537	—
<b>Total Liabilities</b>	<u>25,537</u>	<u>81</u>
<b>Net Position</b>	<u>\$ —</u>	<u>\$ 11,466</u>

Net position represents total contributions, plus the net increases (decreases) from operations, less withdrawals, forfeitures and expenses.

Investments consist of a single Portfolio, which is the Funding Agreement issued by TIAA-CREF Life Insurance Company to the Trust on behalf of the GSP. Receivable consists mainly of receivables of securities sold and accrued income. Liabilities consist of payables for investments purchased and funds due to the State of California for amounts forfeited by participants in the Trust.

**Changes in net position** - The following are the Statements of Changes in Fiduciary Net Position for the period July 1, 2019 to April 13, 2020 and year ended June 30, 2019:

	<u>April 13, 2020</u>	<u>June 30, 2019</u>
<b>Additions</b>		
Voluntary forfeitures	\$ 18,572	\$ —
Investment income	237	3,086
<b>Total Additions</b>	<u>18,809</u>	<u>3,086</u>
<b>Deductions</b>		
Redemptions - Beneficiaries	(18,572)	(128,634)
Involuntary forfeitures	(11,703)	—
<b>Total Deductions</b>	<u>(30,275)</u>	<u>(128,634)</u>
<b>Changes in Net Position</b>	(11,466)	(125,548)
Net Position - beginning of period	11,466	137,014
<b>Net Position - end of period</b>	<u>\$ —</u>	<u>\$ 11,466</u>

**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR'S SCHOLARSHIP PROGRAMS  
STATEMENT OF FIDUCIARY NET POSITION  
APRIL 13, 2020**

<b>ASSETS</b>	
Liquidation proceeds receivable	\$ 18,572
Receivable – TIAA-CREF Life Insurance Company	6,965
<b>TOTAL ASSETS</b>	<u>25,537</u>
 <b>LIABILITIES</b>	
Payable - State of California	<u>25,537</u>
 <b>TOTAL LIABILITIES</b>	 <u>25,537</u>
 <b>NET POSITION</b>	 \$ <u><u>—</u></u>

See notes to financial statements

**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR'S SCHOLARSHIP PROGRAMS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FOR THE PERIOD FROM JULY 1, 2019 TO APRIL 13, 2020**

<b>ADDITIONS</b>	
Voluntary forfeitures	\$ 18,572
Investment income	237
Total Additions	<u>18,809</u>
<b>DEDUCTIONS</b>	
Redemptions - Beneficiaries	(18,572)
Involuntary forfeitures	(11,703)
Total Deductions	<u>(30,275)</u>
Changes in Net Position	<u>(11,466)</u>
Net Position - beginning of period	11,466
Net Position - end of period	<u><u>\$ —</u></u>

See notes to financial statements

# GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST

## GOVERNOR'S SCHOLARSHIP PROGRAMS

### NOTES TO FINANCIAL STATEMENTS

#### **Note 1 – Organization and Significant Accounting Policies**

The Golden State ScholarShare College Savings Trust (the "Trust") was created pursuant to California statute in 1998 to help people save for the costs of higher education. The Trust commenced operations on October 4, 1999. The Trust is administered by the ScholarShare Investment Board (the "Board"), its sole Trustee. The Board also oversees the Governor's Scholarship Programs ("GSP"). The GSP are merit-based scholarship programs awarded to California students who demonstrated high academic achievement on various exams. Once an award is claimed, the award and interest is moved to a Student Scholarship Account naming the State of California ("State") as the account owner ("Account Owner") and the student as the beneficiary. Scholarship awards, including earnings, are owned by the State until they are withdrawn to pay for the student's qualified higher education expenses at an eligible educational institution. In 2003, the Governor's Scholarship Programs were repealed. No awards were granted to students who earned qualifying scores on exams taken after December 31, 2002. Awards granted to students and claimed prior to the deadline were placed into individual scholarship accounts and are administered by the Board until the student withdraws or forfeits the funds or until the student reaches the age of 30. TIAA-CREF Tuition Financing, Inc. ("TFI"), a wholly owned, direct subsidiary of Teachers Insurance and Annuity Association of America ("TIAA"), has entered into, and subsequently terminated, a Standard Agreement for services with the Board under which TFI provided services to the GSP through April 13, 2020.

The accompanying financial statements were prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board ("GASB") which may require the use of estimates made by management and the evaluation of subsequent events. Actual results may differ from those estimates. These financial statements present on the GSP and do not purport to present the net position, results of operations, and changes in net position of the Trust. The following is a summary of the significant accounting policies consistently followed by the GSP.

**Investments:** The GSP is invested in a separate Funding Agreement issued by TIAA-CREF Life Insurance Company ("TIAA Life"), a subsidiary of TIAA. The Funding Agreement provides to the Trust on behalf of the GSP a minimum guaranteed rate of interest. The TIAA-CREF Life Funding Agreement is a nonparticipating interest-earning investment contract and is accounted for at cost.

**Investment income:** Interest is recorded as earned. Investment sales and purchases are recorded on the contractual date. For the period ending April 13, 2020, the interest rate for the GSP Funding Agreement was 1.95%.

**Income tax:** No provision for federal income taxes has been made. The Trust includes plans designed to constitute qualified tuition programs under Section 529 of the Internal Revenue Code and does not expect to have any unrelated business income subject to tax.

#### **Note 2 – Affiliates**

TFI receives an all-inclusive annual flat fee from the State for providing services to the GSP. TFI also receives a fee from TIAA Life. These costs are not borne by the GSP.

**GOLDEN STATE SCHOLARSHARE COLLEGE SAVINGS TRUST  
GOVERNOR'S SCHOLARSHIP PROGRAMS  
NOTES TO FINANCIAL STATEMENTS (concluded)**

**Note 3 – Investment Risks**

Certain investments are subject to a variety of investment risks. GASB requires that entities disclose certain essential risk information about deposits and investments. The Funding Agreement is uninsured, unregistered and is held by TIAA Life to the Trust on behalf of the GSP.

**Credit risk:** The underlying Funding Agreement is a guaranteed insurance product issued by TIAA Life. TIAA Life had a Standard & Poor's credit rating of AA+ at April 13, 2020.

**Interest rate risk:** Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Funding Agreement is guaranteed to return a specific interest rate each year, which is reset annually, by TIAA Life. As the Funding Agreement interest rate is fixed annually, changes in the prevailing market interest rates during the year do not impact the returns of the Funding Agreement.

**Note 4 – Estimated Future Redemptions**

In May 2012, the State Department of Finance (the "DOF") proposed amendments to Education Code section 69999.6 to the State Legislature (the "Amendments"). These Amendments directed the GSP to return funds that are not anticipated to be redeemed from the GSP back to the State's General Fund. Further, the Amendments provide the State's intent to appropriate for the GSP any funds that are insufficient to cover the remaining redemption requests.

The Amendments were approved by the State Legislature (SB 1016) and signed by the Governor of California ("Governor") on June 27, 2012. Additional legislation (SB 1028) included clarification to the previously approved legislation (SB 1016) and it was approved by the State Legislature and signed by the Governor on September 26, 2012.

In previous years, the Board redeemed assets from the GSP leaving assets necessary to provide for anticipated future redemptions based on the Board's estimation of future redemptions by GSP beneficiaries. As of April 13, 2020, the balance of the outstanding GSP awards is zero.

Since the final award recipient has aged out, the GSP has ceased operations. However, pursuant to Agreement No. SIB 05-09, TFI shall fulfill all remaining responsibilities associated with the management of the GSP, which includes but not limited to, the reversion of any remaining funds to the State General Fund, tax reporting for distributions made in 2019, and preparation of financial statements for GSP for the period from July 1, 2019 to April 13, 2020.



**Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Trustee of the Golden State ScholarShare College Savings Trust

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Governor's Scholarship Programs, which comprise the statement of fiduciary net position as of April 13, 2020, and the related statement of changes in fiduciary net position for the period from July 1, 2019 to April 13, 2020, and the related notes to the financial statements, and have issued our report thereon dated June 29, 2020.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Governor's Scholarship Programs' internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Governor's Scholarship Programs' internal control. Accordingly, we do not express an opinion on the effectiveness of the Governor's Scholarship Programs' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Governor's Scholarship Programs' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an



opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*PricewaterhouseCoopers LLP*

Baltimore, Maryland  
June 29, 2020