

**GOVERNOR'S SCHOLARSHIP
PROGRAMS, GENERAL FUND**

**FINANCIAL STATEMENTS WITH
INDEPENDENT AUDITOR'S REPORT**

**FOR THE FISCAL YEAR ENDED
JUNE 30, 2013**

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

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<ul style="list-style-type: none">• Personnel• Operating	

INDEPENDENT AUDITOR'S REPORT

**ScholarShare Investment Board
Sacramento, California**

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the Governor's Scholarship Programs, General Fund (the Programs), a program within the General Fund of the State of California, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Programs' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the Governor's Scholarship Programs, General Fund of the State of California as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Governor's Scholarship Programs, General Fund and do not purport to, and do not, present fairly the financial position of the State of California as of June 30, 2013, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Programs' basic financial statements. The Budgetary Comparison Schedule – Legal Basis, and the Schedule of Expenditures – Fund Basis, are presented for purposes of additional analysis and are not a required part of the financial statements.

The Budgetary Comparison Schedule – Legal Basis, and the Schedule of Expenditures – Fund Basis, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedule – Legal Basis, and the Schedule of Expenditures – Fund Basis are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Gilbert Associates, Inc.

GILBERT ASSOCIATES, INC.
Sacramento, California

September 25, 2013

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

STATEMENT OF NET POSITION AND GOVERNMENTAL FUND BALANCE SHEET JUNE 30, 2013

	<u>Governor's Scholarship Programs, General Fund</u>	<u>Adjustments (Note 3)</u>	<u>Statement of Net Position</u>
ASSETS			
Due from Other Funds	\$ 64,882	\$ -	\$ 64,882
Capital Assets	-	34,500	34,500
Accumulated Depreciation	-	(31,913)	(31,913)
Total Assets	<u>\$ 64,882</u>	<u>2,587</u>	<u>67,469</u>
LIABILITIES			
Due to Other Funds	\$ 64,882	-	64,882
Accrued Vacation	-	2,131	2,131
Total Liabilities	<u>64,882</u>	<u>2,131</u>	<u>67,013</u>
FUND BALANCE/NET POSITION			
Fund Balance	-	-	-
Total Liabilities and Fund Balance	<u>\$ 64,882</u>		
NET POSITION (DEFICIT):			
Net Investment in Capital Assets		2,587	2,587
Unrestricted		(2,131)	(2,131)
Total Net Position		<u>\$ 456</u>	<u>\$ 456</u>

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	<u>Governor's Scholarship Programs, General Fund</u>	<u>Adjustments (Note 3)</u>	<u>Statement of Activities</u>
EXPENDITURES/EXPENSES:			
Scholarship Activities:			
Personnel	\$ 52,561	\$ 1,666	\$ 54,227
Operating	<u>336,430</u>	<u>3,450</u>	<u>339,880</u>
Total Expenditures/Expenses	388,991	5,116	394,107
Transfers Out to Other Funds	(344,926)	-	(344,926)
Transfers In from Other Funds	<u>733,917</u>	<u>-</u>	<u>733,917</u>
Excess of Transfers Over Expenditures	-	-	-
Changes in Fund Balance/Net Position	-	(5,116)	(5,116)
FUND BALANCE/NET POSITION:			
Beginning of the Year	<u>-</u>	<u>-</u>	<u>5,572</u>
End of the Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 456</u>

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

1. DEFINITION OF THE REPORTING ENTITY

The Governor's Scholarship Programs, General Fund (the Programs) was established by Chapter 404 (S.B. 1688), on September 12, 2000, and provides eligible California public high school students with scholarship awards. These financial statements present only financial information on the activities of the Programs, which are programs within the State of California's General Fund. As programs of the State of California's General Fund, the related financial information is included in the totals for the State's basic financial statements.

Effective calendar year 2003 and subsequent, the Programs' awards were not funded and the Programs were not statutorily allowed to grant awards to students for exams taken after December 31, 2002. Currently, the awards for test years 2000, 2001, and 2002 may no longer be claimed. The Programs will continue to receive funding for administration of awards claimed for test years 2000, 2001, and 2002.

The Programs offered two merit-based scholarship awards. The first award was the Governor's Scholars Award, which provided \$1,000 scholarships to students who demonstrated high academic achievement on various exams in the Standardized Testing and Reporting Programs in the 9th, 10th, and 11th grades. The second award was the Governor's Distinguished Mathematics and Science Scholars Award, which provided \$2,500 scholarships to public high school students who attained required scores on Advanced Placement, International Baccalaureate, or Golden State exams.

The Programs are administered by the ScholarShare Investment Board (the Board). When a student claimed an award, an account was established with the State of California as the account owner and the student as the beneficiary. These trust accounts are maintained by the Program Manager for the Programs, currently TIAA-CREF Tuition Financing, Inc. (TFI), until funds are disbursed. These trust funds maintained by TFI are not included in the Programs' financial statements. The financial statements of these trust accounts are audited by other auditors and a copy of the audited financial statements can be obtained from the Board.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Programs conform to generally accepted accounting principles as applicable to governments. The following is a summary of significant accounting policies:

A. FUND ACCOUNTING

The accounts of the Programs are maintained in accordance with the principles of fund accounting under standards issued by the Governmental Accounting Standards Board (GASB). Fund accounting is the procedure by which resources for various Programs are classified for accounting and reporting into funds established in accordance with their nature and purpose. The operations of the fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, expenditures and transfers.

The Programs' operating fund, as Programs of the State of California's General Fund, is a governmental fund type.

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

B. BASIS OF ACCOUNTING/GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements.

The government-wide financial statement (i.e. the statement of net position and the statement of activities) reports information on all of the activities of the Programs. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Separate financial statements are provided for the Programs' operating fund, governmental fund type. This governmental fund's financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are considered available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

When both restricted and unrestricted net position are available, unrestricted resources are used only after the restricted resources are depleted.

C. BUDGETS AND BUDGETARY ACCOUNTING

For the fiscal year 2012-2013, the Programs' budget appropriation was \$388,000. The level of legal expenditure control is the current budget appropriation.

The accompanying Budgetary Comparison Schedule - Legal Basis, included as supplementary information in this report, is compiled using the State of California's legal basis accounting practices. The accounting records of the Programs are compiled using the legal basis to maintain budgetary accountability for the Programs' appropriation. After legal basis financial reports are prepared, adjustments are made to convert the legal basis financial reports to financial statements that conform to generally accepted accounting principles.

The primary difference between legal basis accounting practices and generally accepted accounting principles is the treatment of encumbrances and year-end accruals.

Encumbrances represent goods or services that are ordered but not yet received by the end of a fiscal year. They are recorded as expenditures using the legal basis. They are reported as a reservation of fund balance using generally accepted accounting principles.

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

D. VACATION AND SICK LEAVE

The Programs' employees are granted vacation and sick leave in varying amounts, depending upon the employee. These hours are accrued for all employees on the basis of monthly payrolls. Upon separation, employees are paid for accumulated vacation days up to specified limits. All vacation pay is accrued when incurred in the government-wide financial statements. In the fund financial statements for governmental funds no liabilities are accrued, because it is anticipated that compensated absences will not be used in excess of a normal year's accumulation. The balance of the vacation accrual at June 30, 2013, was \$2,131. Additionally, accumulated sick-leave balances are not included in the compensated absences because they do not vest to employees. However, unused sick-leave balances convert to service credits upon retirement. Accrued vacation and sick leave follow State employees from agency to agency and were not necessarily earned since the inception of the Programs.

E. CAPITAL ASSETS AND DEPRECIATION

Capital assets, which include equipment, are reported in the government-wide financial statements. Capital assets are defined as assets with a useful life of at least one year and a unit acquisition cost of at least \$5,000. Equipment is depreciated using the straight-line method over ten years.

F. FUND TRANSFERS

Pursuant to former Education Code Section 69996, if, due to death or disability, an award recipient is unable to attend an institution of higher education before reaching the age of 30 and the scholarship funds have not already been used, the scholarship funds designated for the recipient are reverted by the Board from the Trust to the General Fund.

G. RISK MANAGEMENT

The Programs are part of the State of California's General Fund, which is primarily self-insured against loss or liability. The State generally does not maintain reserves; losses are covered by appropriations in the year in which the payment occurs or it becomes fixed and determinable. The Programs have not had any claims subject to this coverage. Additional disclosures are presented in the financial statements of the State of California.

H. USE OF ESTIMATES

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amount of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that were assumed in preparing the financial statements.

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

I. CURRENT YEAR GASB IMPLEMENTATION

For the year ended June 30, 2013, the Programs implemented GASB Statement No. 63 (GASB 63), *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and GASB Statement No. 65 (GASB 65), *Items Previously Reported as Assets and Liabilities*. The objective of GASB 63 is to improve financial reporting by standardizing the presentation of deferred outflows of resources and deferred inflows of resources and their effects on the Programs' net position. The objective of GASB 65 is to reclassify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or to recognize certain items that were previously reported as assets and liabilities as outflows of resources (expenses) or inflows of resources (revenues). The implementation of the two GASB statements resulted in certain changes in presentation but did not have a material impact on the financial statements.

3. RECONCILIATION OF GOVERNMENTAL FUND BALANCE SHEET AND STATEMENT OF NET POSITION

A. EXPLANATION OF DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

The following represents reconciliation between the governmental funds, fund balance, and the government-wide net position:

Fund Balance	\$	-
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The cost of the capital assets is \$34,500 and the accumulated depreciation is \$31,913.		2,587
Long-term liabilities, including accrued vacation, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.		(2,131)
Net Position	\$	<u>456</u>

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The following represents reconciliation between the governmental funds statement of revenues, expenditures, and changes in fund balance, net changes in fund balance and changes in net position of governmental activities as reported in the government-wide statement of activities:

Net change in fund balance	\$ -
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital assets as expenditures. However, in the statement of net position, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation in the current period.	(3,450)
In the statement of activities, certain operating expenses – vacation accruals – are measured by the amounts earned during the year. In the governmental fund, however, expenditures for this item are measured by the amount of financial resources used. This amount is the effect of reporting long-term accrued vacation.	<u>(1,666)</u>
Change in net position	<u>\$ (5,116)</u>

4. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2013, was as follows:

	<u>Balance</u> <u>July 1, 2012</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2013</u>
Capital assets, being depreciated:				
Equipment	\$ 34,500	\$ -	\$ -	\$ 34,500
Less accumulated depreciation for:				
Equipment	<u>(28,463)</u>	<u>(3,450)</u>	<u>-</u>	<u>(31,913)</u>
Total capital assets, being depreciated	<u>\$ 6,037</u>	<u>\$ (3,450)</u>	<u>\$ -</u>	<u>\$ 2,587</u>

5. DEFINED BENEFIT PLAN

Eligible employees of the Programs participate in the California Public Employees' Retirement System of the State of California (CalPERS), an agent multiple-employer retirement system that acts as a common investment and administrative agent for participating State and Local Government Agencies. Since all State agencies are considered collectively to be a single employer, the actuarial present value of vested

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

and non-vested accumulated plan benefits attributable to the Programs' employees cannot be determined. The significant actuarial assumptions used to compute the actuarially determined State contribution requirements are the same as those used to compute the State pension benefit obligation as defined by CalPERS. The State charges the Programs for their share of the required contributions. For the year ended June 30, 2013, the Programs' contribution to CalPERS was \$2,704. Participant contributions range from zero to six percent of their salary depending on the tier of participation.

Generally, full-time and permanent part-time employees are eligible to participate in CalPERS. Depending upon the plan option selection, benefits vest after five or ten years of service. Participants are eligible for service retirement after age 50 or 55 and must have five or ten years of CalPERS credited service, depending upon the tier of participation. Upon retirement, participants are entitled to an annual retirement benefit payable monthly for life based on their highest average monthly salary over any 12-month period within their last 36 months of employment, times a benefit factor of .50 to 2.418 percent depending on retirement age, years of credited service, and the tier of participation. CalPERS also provides death and disability benefits to covered participants. These benefit provisions and all other requirements are established and may be amended by State statute.

CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California 95814.

Additional disclosure detail required by Government Accounting Standards Board Statement No. 25, No. 27, and No. 50, regarding the defined benefit plan are presented in the financial statements of the State of California for the year ended June 30, 2013.

6. INTERFUND PAYABLES AND RECEIVABLES

Interfund receivables and payables typically result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system or, (3) payments between funds are made. As of June 30, 2013, the interfund receivables and payables are indicative of short-term cash flow borrowings. The amounts due to ScholarShare Administrative Fund are for expenses paid by the Administrative Fund on behalf of the Program. The following schedule briefly summarizes the amounts due to/from other funds at June 30, 2013:

<u>Due From</u>	
General Fund	<u>\$ 64,882</u>
<u>Due To</u>	
ScholarShare Administrative Fund	<u>\$ 64,882</u>

SUPPLEMENTAL INFORMATION

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - LEGAL BASIS (SEE NOTE 2 C) JUNE 30, 2013

	Budget Amounts		Actual	Variance with Final Budget
	Original	Final		
FUNDS AVAILABLE				
General Fund Appropriation - State				
Operations	\$ 388,000	\$ 388,000	\$ 388,991	\$ 991
Expired Unclaimed Scholarships	-	-	344,926	344,926
Total Funds Available	\$ 388,000	\$ 388,000	\$ 733,917	\$ 345,917
EFFECT OF OPERATIONS				
Expenditures				
Personnel	\$ 56,456	\$ 56,456	\$ 52,561	\$ (3,895)
Operating	331,544	331,544	336,430	4,886
Total Expenditures	388,000	388,000	388,991	991
Transfers Out	-	-	(344,926)	(344,926)
Transfers In	388,000	388,000	733,917	\$ 345,917
Net Effect of Operations	\$ -	\$ -	\$ -	

GOVERNOR'S SCHOLARSHIP PROGRAMS, GENERAL FUND

SCHEDULE OF EXPENDITURES - FUND BASIS

JUNE 30, 2013

PERSONNEL EXPENDITURES

Salaries and Wages	\$ 41,101
Staff Benefits	<u>11,460</u>

Total Personnel Expenditures	<u>\$ 52,561</u>
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OPERATING EXPENDITURES

Consultants/Professional Services- External	\$ 334,000
Communications	2,357
General Expenses	65
Postage	<u>8</u>

Total Operating Expenditures	<u>\$ 336,430</u>
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